


Review

Defining drivers of under-immunization and vaccine hesitancy in refugee and migrant populations

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Abstract

Background/objective: Some refugee and migrant populations globally showed lower uptake of COVID-19 vaccines and are also considered to be an under-immunized group for routine vaccinations. These communities may experience a range of barriers to vaccination systems, yet there is a need to better explore drivers of under-immunization and vaccine hesitancy in these mobile groups.

Methods: We did a global rapid review to explore drivers of under-immunization and vaccine hesitancy to define strategies to strengthen both COVID-19 and routine vaccination uptake, searching MEDLINE, Embase, Global Health PsycINFO and grey literature. Qualitative data were analysed thematically to identify drivers of under-immunization and vaccine hesitancy, and then categorized using the 'Increasing Vaccination Model'.

Results: Sixty-three papers were included, reporting data on diverse population groups, including refugees, asylum seekers, labour migrants and undocumented migrants in 22 countries. Drivers of under-immunization and vaccine hesitancy pertaining to a wide range of vaccines were covered, including COVID-19 ($n = 27$), human papillomavirus (13), measles or Measles-mumps-rubella (MMR) (3), influenza (3), tetanus (1) and vaccination in general. We found a range of factors driving under-immunization and hesitancy in refugee and migrant groups, including unique awareness and access factors that need to be better considered in policy and service delivery. Acceptability of vaccination was often deeply rooted in social and historical context and influenced by personal risk perception.

Conclusions: These findings hold direct relevance to current efforts to ensure high levels of global coverage for a range of vaccines and to ensure that marginalized refugee and migrant populations are included in the national vaccination plans of low-, middle- and high-income countries. We found a stark lack of research from low- and middle-income and humanitarian contexts on vaccination in mobile groups. This needs to be urgently rectified if we are to design and deliver effective programmes that ensure high coverage for COVID-19 and routine vaccinations.

Key words: vaccination, migrants, COVID-19 vaccines, vaccine hesitancy, refugees, vaccine uptake

Introduction

There are an estimated 1 billion people on the move globally (1 in 7 of the global population), with refugee and migrant populations known to have been disproportionately impacted clinically and socially by the COVID-19 pandemic.^{1–4} However, despite their increased risk from infection and potentially adverse outcomes, refugees and migrants have shown lower COVID-19 vaccination uptake in the few countries where this has been measured.^{5–10} For example, in a recent study of 465 470 migrants in the UK, uptake of the first dose was reported to be slower across all age groups for migrants compared with the general population, with this population more likely to not have received their second or third dose.¹¹ Large country and regional differences in COVID-19 vaccine acceptance rates have been reported among all population groups.¹² These data sets are a brief snapshot in time in what is a rapidly evolving field; however, they suggest that innovative strategies are likely needed to improve vaccination access and uptake in these populations in the immediate term as COVID-19 vaccines become more widely available globally (including through the COVAX Facility and the COVAX Humanitarian Buffer), alongside ongoing work to strengthen routine vaccination uptake in refugees and migrants in the longer term.^{13–15}

In recent years, debates around vaccination acceptance and intent have become increasingly complex. The term ‘vaccine hesitancy’ has been defined by the WHO Strategic Advisory Group of Experts on Immunization (SAGE) Working Group on Vaccine Hesitancy as ‘the delay in acceptance or refusal of vaccination despite availability of vaccination services’¹⁶; it was in 2019 considered among the top 10 threats to global public health.¹⁷ Vaccine hesitancy is complex and highly variable in different contexts and over time,^{16,18,19} yet little focus to date has been placed on determinants of vaccine hesitancy in refugee and migrant populations. The ‘3Cs’ model describes vaccine hesitancy as being driven by the ‘3 Cs’: confidence (importance, safety, and efficacy of vaccines), convenience (access issues, dependent on the context, time and specific vaccines being offered) and complacency (perception of low risk and low disease severity).^{18,20} Researchers, however, have stressed the need to find better terms to clearly distinguish between vaccine hesitancy (focused around personal/psychological influences) and the other determinants of uptake, such as logistical problems and physical barriers to accessing vaccines, factors that will be particularly pertinent in refugee and migrant populations.²¹ The Increasing Vaccination Model, recently adapted by the WHO expert working group to measure behavioural and social drivers of vaccination (BeSD) to support more comprehensive planning and evaluation around vaccine uptake, brings together various models and frameworks into a working model to conceptualize drivers of under-immunization. It measures three domains that influence vaccine uptake: what people think and feel about vaccines; social processes that drive or inhibit vaccination (which both combine to influence individual motivations, or hesitancy, to seek vaccination); practical factors involved in seeking and receiving vaccination.^{22–24} The WHO expert working group has now begun the development of globally standardized tools for health policy makers and planners to measure and monitor reasons for under-immunization in real time, including for COVID-19.^{22,24}

Refugees and migrants may face a range of unique personal, social and physical barriers to accessing health and vaccination services, which may influence vaccine motivation, and evidence shows that they are an under-immunized group for routine vaccinations.^{6,13,25,26} This may be particularly so among refugees and migrants who are new to the host country, those with precarious immigration status and those residing in camps and detention facilities who may be excluded from mainstream health and vaccination systems.^{2,13} Drivers of under-immunization and hesitancy may include difficulty understanding the local health-care system, language barriers, discrimination or racism, and real, restricted or perceived lack of entitlement to free vaccinations, low trust in health systems, cultural barriers and/or being unable to afford direct or indirect costs.^{6,14,27–33} One systematic review exploring the role of refugees and migrants in outbreaks of vaccine-preventable diseases in Europe reported a high number of outbreaks among adult and child migrants in temporary refugee and migrant camps, linked to lack of access to mainstream vaccination systems.²⁶ Some refugee and migrant populations will face specific barriers to public health messaging that will impact on vaccine motivation,^{33–37} with a subsequent impact on vaccination uptake in some communities.³⁵ Data on uptake and drivers of under-immunization are often lacking in these populations, and there may be important differences between refugees and migrants residing in high-income, compared to low- and middle-income settings or in specific humanitarian contexts (including closed camp settings or detention centres), for example, that are yet to be fully elucidated. This suggests that more research is urgently needed to explore and assess drivers of under-immunization and vaccine hesitancy in diverse refugee and migrant populations globally to define evidence-based solutions to support COVID-19 vaccine roll-out.

Methods

We did a rapid review of published and grey literature pertaining to refugee and migrant communities globally. Where relevant, we drew on guidelines developed by the Joanna Briggs Institute for scoping reviews,³⁸ as well as the Preferred Reporting Items for Systematic Reviews and Meta-Analyses extension for Scoping Reviews (PRISMA-ScR) checklist,³⁹ due to a lack of formalized guidelines for rapid reviews, as well as the Interim Guidance from the Cochrane Rapid Reviews Methods Group.⁴⁰

Inclusion and exclusion criteria

We collected global published literature pertaining to drivers of under-immunization and vaccine hesitancy in refugees and migrants for all vaccines including low-skilled labour migrants, asylum seekers, undocumented migrants, migrant healthcare workers and others, residing in all low-, middle- and high-income countries, and including humanitarian settings.

We defined vaccine hesitancy as ‘the delay in acceptance or refusal of vaccination despite availability of vaccination services’^{16,41} Refugees are defined in the Convention and Protocol Relating to the Status of Refugees as ‘persons outside their countries of origin who are in need of international protection because of feared persecution, or a serious threat to their life, physical integrity or freedom in their country of origin as a

result of persecution, armed conflict, violence or serious public disorder' (see <https://www.unhcr.org/3b66c2aa10> and <https://www.unhcr.org/master-glossary.html>). We defined a migrant as an individual born outside of their current country of residence (see https://publications.iom.int/system/files/pdf/iml_34_glossary.pdf); however, where this information was not available in the literature, first language, nationality or the paper's own definition of a migrant were used as a proxy, to avoid excluding relevant literature. Articles published between 1 January 2010 and 5 April 2022 were eligible for inclusion, with no restrictions on language. Articles focusing on drivers of under-immunization and vaccine hesitancy in the wider population with results not disaggregated by legal status were excluded. Papers were not excluded based on study type, and opinion pieces, commentaries, guidelines, policy briefs and review articles were eligible for inclusion where they met our inclusion criteria.

Search strategy

We searched MEDLINE, Embase, Global Health PsycINFO and WHO's Global research on COVID-19 database (<https://www.who.int/emergencies/diseases/novel-coronavirus-2019/global-research-on-novel-coronavirus-2019-ncov>) for literature pertaining to drivers of under-immunization and vaccine hesitancy in migrant populations globally. The search strategy used keywords relating to migrant populations, vaccine hesitancy and barriers to vaccination (Supplementary material 1). Subsequently, grey literature sources were searched for, including through the following websites: World Health Organization (WHO), International Organization for Migration (IOM), European Centre for Disease Prevention and Control, Doctors of the World, Médecins sans Frontières (MSF), a variety of humanitarian and wider resources and websites (including the British Red Cross Community Engagement Hub, International Federation of the Red Cross (IFRC), International Organization for Migration (IOM), Reliefweb.org, UNICEF), as well as Google and Google Scholar. Experts from key countries and relevant organizations, such as UN institutions, non-governmental organizations (NGOs) and academics in the migrant health or vaccination fields were engaged through email, with a request for links to relevant documents, to gather further literature.

Data extraction, synthesis and analysis

Data were extracted by A.D., with S.H. duplicating data extraction in 50% of included papers. Qualitative content of included papers was analysed thematically to identify drivers of under-immunization and vaccine hesitancy, then categorized using WHO's Increasing Vaccination Model, which describes the behavioural and social drivers of vaccination.^{23,24} This framework consists of three main pillars; 'thinking and feeling', described as personal confidence in vaccination, 'social processes', which refers to the social norms and factors that may influence motivation as well as 'practical factors', which describes physical barriers to access.^{22,24} Using Microsoft Excel, a standardized form was developed to extract data on the following: author and year of publication of study, study setting and location, study design, vaccine(s) studied (if concerned with a specific vaccine), number of participants (where relevant),

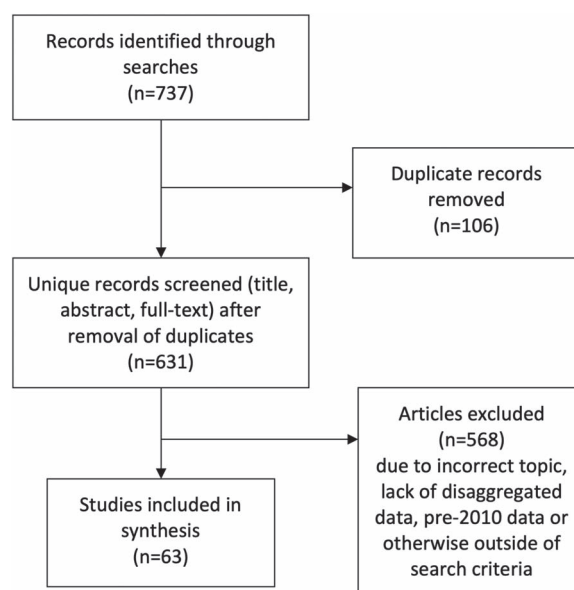


Figure 1. PRISMA diagram of included and excluded studies.

refugee and migrant demographics (country of origin, legal status), age group (e.g. children, adolescents, adults), gender, drivers of vaccine hesitancy, and recommended strategies, solutions and best practices to strengthen uptake of vaccines.

Results

Our searches identified 737 records, of which 631 were identified as unique. After title, abstract and full-text screening, 63 papers were identified and included in this review (see Figure 1).

Included papers summarized in Table 1 reported data on migrants and refugees from 20 countries (Australia, Bangladesh, Canada, Denmark, France, Greece, Hungary, Italy, Japan, Lebanon, Netherlands, Norway, Poland, Qatar, South Korea, Sweden, Switzerland, UAE, USA, UK), with six papers reporting on a regional or global scale (Europe, Africa). Papers covered a wide range of specific vaccines, including COVID-19 vaccines ($n = 27$), human papillomavirus (HPV) vaccines (13), measles or MMR vaccines (3), influenza vaccines (3) and tetanus vaccines (1), with other papers focusing on vaccination in general and/or childhood vaccines. Multiple migrant types, different nationality groups and contexts were covered in the included literature, including data pertaining to refugees, asylum seekers, labour migrants and undocumented migrants, in both community (urban and rural) and humanitarian settings.

Personal factors: what people think and feel about vaccines

Personal confidence in vaccines such as concerns about safety and side effects are often cited as key drivers of vaccine hesitancy among refugees and migrants,⁴²⁻⁴⁸ for example, a study of 1037 Syrian refugees in Lebanon found that COVID-19 vaccine refusal was significantly associated with negative perceptions about vaccine safety.⁴⁵ A Canadian study showed that among

Table 1. Characteristics of included literature (n = 63)

Year	Disease/vaccine	Study type	Country/region	Population	n	Context	Urban/rural/humanitarian
2022	COVID-19	Systematic review	Global	Migrants generally	N/A	All	Mixed
2022	COVID-19	Questionnaire	UAE	Migrants generally	426	Community	Mixed
2016	HPV	Qualitative: focus groups	USA	Latino immigrants	36	Community	Urban
2021	COVID-19	Opinion	Europe	All	N/A	Policy level	N/A
2021	COVID-19	Opinion	USA	Migrants generally	N/A	All	Mixed
2022	COVID-19	Community-based research	Italy	Migrants in informal settlements	660–750	Informal settlements	Humanitarian
2022	COVID-19	Policy analysis	Australia, Canada, Japan, South Korea, USA	Migrants generally	N/A	Policy level	Mixed
2019	Measles	Qualitative: interviews	USA	Somali immigrants	N/A	Community	N/A
2019	Childhood vaccines	Evaluation of intervention	UK	Asylum-seeking children	14	Primary care	Urban
2021	COVID-19	Opinion	USA	Migrants generally	N/A	Policy level	N/A
2021	COVID-19	Opinion	UK	Migrants generally	N/A	Policy level	N/A
2017	HPV	Qualitative: interviews	USA	Somali parents	20	Community	Urban
2021	COVID-19	Qualitative: interviews	UK	Refugees, asylum seekers, undocumented migrants	32	Community	Mixed
2021	COVID-19	Opinion	USA	Latinx	N/A	General	Mixed
2021	COVID-19	Questionnaire	Lebanon	Syrian refugees	1037	Not stated	Humanitarian
2021	Childhood vaccines	Qualitative: focus groups	Poland	Ukrainian	22	Community	Urban
2021	COVID-19	Qualitative: focus groups	USA	Latinx	55	Community	Rural
2012	Childhood/all	Survey data	22 Mediterranean countries	All	22 countries	Country level	N/A
2019	Childhood vaccines	Qualitative: interviews	Sweden	Undocumented migrants	7	Community	Urban
2021	COVID-19	Survey data	USA	Immigrant families	550	Community	Mixed
2020	Influenza	Survey data	Scotland, UK	Polish migrants	365	Community	Mixed
2019	HPV	Qualitative: focus groups	Scotland, UK	Polish migrants	13	Community	Urban
2012	HPV	Qualitative: focus groups	Sweden	Immigrant women	50	Community	Urban
2015	Childhood vaccines	Qualitative: focus groups	Netherlands	Immigrant parents	33	Community	Urban
2018	Childhood vaccines	Qualitative: focus groups	Bangladesh	Rohingya refugees	25	Refugee camp (Cox's bazaar)	Humanitarian
2015	HPV	Qualitative: focus groups	USA	Korean migrants	26	Community	Urban
2011	HPV	Community-based participatory research, focus groups	USA	Haitian migrants	41	Community	Urban
2022	COVID-19	Survey data	Canada	Migrants generally	3522	Community	Mixed
2019	Childhood/all	Questionnaire	Greece, Netherlands	Asylum seekers and refugees	61	Community and refugee camps	Humanitarian
2018	Childhood/all	Questionnaire	Hungary	Asylum seekers and refugees	123	Refugee reception centre	Humanitarian
2019	Childhood/all	Evaluation of intervention	UK	Immunization commissioners	262 GP practices	Primary care	Urban
2018	Childhood vaccines	Evaluation of intervention	Greece	Refugee children	3786	Refugee camps	Humanitarian
2020	COVID-19	Evaluation of intervention	USA	Migrant farm workers	48	Community	Rural
2020	HPV	Systematic review	Global	Immigrant parents	2206	Mix	Mixed

(continued)

Table 1. Continued

Page	Year	Disease/vaccine	Study type	Country/region	Population	n	Context	Urban/rural/humanitarian
	2022	COVID-19	Questionnaire	France, Italy, Switzerland, USA	Undocumented migrants	812	Mix	Urban
Perry	2019	Childhood	Registry data	Wales, UK	Asylum-seeking children	388	Not stated	N/A
Rico	2016	Tetanus	Questionnaire	Italy	Immigrant construction workers	554	Community	N/A
Rubens-Augustson	2019	HPV	Qualitative: interviews	Canada	HCWs	10	Primary care	Urban
Sim	2011	Influenza	Qualitative: interviews	Scotland, UK	Polish and Scottish pregnant women	10	Community	N/A
Tankwanchi	2021	All vaccines	Systematic Review	Global	Migrants generally	N/A	All	Mixed
Thomas	2021	COVID-19	Opinion	USA	Migrants generally	N/A	All	Mixed
Tomlinson	2013	Childhood	Qualitative: interviews	UK	Somali women	23	Community	Urban
Truman	2020	Childhood	Survey	USA	Karen refugees	120	Community	Urban
Vita	2019	Childhood	Descriptive cross-sectional	Italy	Asylum seekers	3941	Asylum centres	N/A
Walker	2021	COVID-19	Opinion	Africa	Migrants generally	N/A	All	Mixed
Wang	2021	COVID-19	Literature review	Canada	Asian migrants	N/A	Community	N/A
Zehireva	2021	COVID-19	Policy brief	USA	Migrants generally	N/A	Policy level	N/A
Jama	2018	MMR	Qualitative: interviews	Sweden	Somali mothers	13	Community	Urban
Jenness	2021	Measles	Registry data	Norway	Somali immigrants	11 600	Community	Mixed
Khodadadi	2020	HPV	Survey data	USA	Latina mothers	317	Community	Mixed
Pratt	2020	HPV	Qualitative: focus groups	USA	Somali adolescents	34	Community	Urban
Lockyer	2021	COVID-19	Qualitative: interviews	UK	Range of nationalities	20	Community	Urban
Mupandawana	2016	HPV	Qualitative: interviews	UK	African parents	10	Community	Urban
Chadenier	2011	HPV	Questionnaire surveys	Italy	Foreign born mothers	N/A	Community	Urban
Bell	2020	Measles	Qualitative interviews	UK	Romanian women and key providers	9 Romanian women, 33 providers	Community	Urban
Bell	2019	All, influenza	Qualitative interviews	UK	Romanian and Polish and HCWs	30 migrants; 20 HCWs	All	All
Suppli	2018	HPV, MMR	Nationwide register-based survey	Denmark	Girls of non-western mothers	N/A	All	All
Hellenic Red Cross	2021	COVID-19	Questionnaire survey	Greece	Refugees, migrants from deprived areas	569 refugees and migrants	Deprived areas	Humanitarian
RCCE Collective Service	2021	COVID-19	Interim guidance	All	Refugees, Internally displaced people (IDPs), asylum seekers, stateless people, migrants, returnees	N/A	N/A	N/A
Khaled SM	2021	COVID-19	Survey	Qatar	Migrants	1038 migrants and non-migrants	N/A	N/A
Alabdulla M	2021	COVID-19	Survey	Qatar	Migrants	7821 migrants and non-migrants	N/A	N/A
WHO	2021	COVID-19	Interim guidance	All	Refugees and migrants	N/A	N/A	N/A

N/A = data not available.

those who were vaccine hesitant, a significantly higher percentage of migrants reported concerns about vaccine safety (71.3 vs 49.5% Canadian-born), side effects (66.4 vs 47.3%) and mistrust in vaccinations (12.5 vs 6.6%) as reasons for vaccine refusal.⁴⁸ Risk perception has been shown to be important among migrant communities when making vaccination decisions,⁴⁹ with the perceived dangers of vaccination weighed against complacency around either the need for vaccination⁵⁰ or perceptions of danger relating to the specific vaccine-preventable disease.⁵¹ In some communities, preferences exist for 'more natural' or traditional options such as herbal remedies, avoiding human contact and reliance on our immune system.^{43,47} A study looking at influenza vaccine attitudes among Polish migrants in the UK found that participant complacency about flu risk was often weighed against trust in the healthcare system and trust in the vaccine (in terms of side effects) when making vaccination decisions.⁵¹ One study among refugees and migrants in deprived areas in Greece found that many (111 of 447) did not know whether the vaccine was effective in ending the pandemic, and 91 of 447 respondents did not think it was,⁵² and despite having various concerns about the COVID-19 vaccine specifically (side effects, low perception of risk etc.), they were generally supportive of vaccination more widely (314 of 447 believed vaccines were important for disease prevention).

Trust is a major factor in opinions on vaccination (both trust in vaccination itself, and the wider governance and healthcare system of the host country).^{33,46,51,53–55} In one UK study among Romanian women around measles vaccines, the active decline in vaccination was linked to distrust in healthcare services, which were partly rooted in negative experiences of healthcare in Romania and the UK.⁵⁶ Research suggests that low trust among some refugee and migrant populations towards vaccination itself or vaccination systems could be solved by engagement^{49,57–60} with community/religious leaders, relevant NGOs and community groups.⁶¹ In-depth research should be done in advance to identify and engage with relevant actors, who should be chosen dependent on context.¹³

Data also suggest that an individual's awareness and access to information, which are often dependent on their health and digital literacy, are important factors in vaccine hesitancy. For example, a systematic review on attitudes towards HPV vaccination in migrants found that attitudes often changed for the better once information was given,⁶² and low awareness about a vaccine or vaccine-preventable disease has been shown to be a key barrier to vaccination.⁶³ Some refugee and migrant populations face specific barriers to information access, such as digital literacy or lack of technology,^{43,64} language barriers,^{13,34,42,43,50,54,64–67} poor doctor–patient communication,^{44,63,67,68} or a lack of information in an accessible and acceptable format,^{47,50,63,64,67} leading to low awareness. The evidence suggests that prior to a vaccination campaign, research should be done on what information is felt to be important among different groups.^{44,45,50,64,66,69} For example, many groups consider safety and efficacy data essential.^{43,70} Multiple formats should always be used to increase reach, and these should depend on the context.⁴³ For example, a UK study reported that health visitors felt translated leaflets were not sufficient, as many refugees and migrants struggle with literacy.⁷¹ Kim *et al.* noted that, contrary to other studies of vaccination knowledge among US-based immigrants, Korean

immigrants in the USA often did not receive or understand information disseminated through traditional media such as TV advertisements or radio.⁷² This shows the importance of information formats, distribution and languages being culturally appropriate and tailored to the target group^{53,69} based on local evidence and informed/co-designed by collaborations with local actors.^{13,43,44,47,50,59,61,63} Language barriers are often a problem among refugee and migrant groups, despite increased efforts in some health systems to combat this. In five countries (Australia, Canada, Japan, South Korea, USA), which all ran translated campaigns on COVID-19 vaccination, a lack of details in translated campaigns, inadequacy in the diversity of languages covered and delays in producing translated campaigns were consistently criticized as major hurdles in vaccinating refugees and migrants.⁷³ Multiple languages should be used to disseminate vaccination information, both in written and other formats, e.g. interpreters present either virtually or in person to answer questions.^{13,53,66,67,73,74} Six included papers suggest that education programmes should be created for refugee and migrant communities in collaboration with trusted, relevant actors to ensure cultural acceptability and reach.^{60,67,72,74,75}

Table 2 summarizes the factors contributing to low acceptability of vaccination and some proposed solutions arising from the research.

Social processes: drivers or inhibitors of individual motivation to seek vaccination

Included research strongly suggests that the perceived acceptability of vaccines among refugee and migrant groups is highly dependent on context and social processes, including historical, economic, religious or political factors in different countries or regions.³³ In some cases, migrant expectations may be built on knowledge and experience from their home countries.³⁴ For example, a lack of trust in vaccines in a refugee and migrant's country of origin, or the influence of factors from the home country or diaspora media can be an important factor in vaccine confidence in some groups.^{36,42,50,76} However, distrust of vaccination can also originate or worsen after arrival in the host country; for example, a study in the USA showed that among Karen refugees, a longer time spent in USA was associated with lower levels of perception that vaccinations were safe.⁷⁵ Another study from Norway found that children born to mothers residing in Norway for >6 years had lower measles coverage compared to those residing <2 years prior to their birth, with coverage overall declining between 2000 and 2016.⁷⁷ This could be due to social exclusion or alienation after arrival^{33,78} or precarity in resettlement,⁷⁹ which have both been shown to negatively affect vaccine confidence in included papers. A study in the UK found that the more confused, distressed and mistrusting the participants felt during the COVID-19 pandemic, the more likely they were to be hesitant about uptake of the COVID-19 vaccine.⁴²

Political and economic processes can also be important factors affecting motivation to vaccinate, as shown in two studies from Qatar, which found that migrant status was associated with lower levels of vaccine hesitancy and reluctance to accept a vaccine compared with Qatari nationals. The authors noted that migrants' residency status in Qatar is tied to employment

Table 2. Factors contributing to low acceptability of vaccination, and proposed solutions

Vaccine	Population	Factors contributing to low acceptability	Solutions, strategies, best practices proposed	
Andrade, UAE	COVID-19	Migrants generally	Alienation from society, perceived ethnic discrimination, education levels	Educational campaigns, vaccine mandates, increased social integration
Aragones, USA	HPV	Latino immigrants	Lack of provider recommendation, fear of side effects	Need for tailored information, preferably from HCWs
Artiga, USA	COVID-19	Migrants generally	Fear of side effects; language barriers to information; fear of links to immigration services	Tailored outreach and education; culturally appropriate information in range of languages; pop-up services to counter lack of trust
Berardi, multiple countries	COVID-19	Migrants generally	Lack of details and language diversity in translated campaigns, requirement for undocumented migrants to register, exclusion from healthcare/welfare systems, stigmatization	effective community engagement for bidirectional communication and dialogue
Campeau, USA	Measles	Somali parents	Migration history and structural marginalization (which make it hard to trust medical providers) during resettlement, concerns about non-inclusive clinical research, beliefs in immunity as flexible and personalized (developed through encounters with germs, not through vaccination) influence vaccination decisions	Collective social and institutional change and resource redistribution
Crawshaw, UK	COVID-19	Migrants generally	Doctor-patient relationships; language barriers; religious and cultural beliefs; structural inequities; susceptibility to misinformation; conflicting recommendations from country of origin; lack of inclusiveness in vaccination programmes	Participatory approaches, engagement and co-design of vaccination programmes/interventions; provide platforms for concerns to be shared without judgement; build trust through transparency
Dailey, USA	HPV	Somali parents	Fears of side effects, cultural beliefs, complacency about need for vaccine, lack of information on efficacy	Tailored, culturally appropriate communication needed with stress on health benefits of vaccination, oral information given by a GP/HCW important
Deal, UK	COVID-19	Refugees, asylum seekers, undocumented migrants	Fears of side effects, misinformation circulating, lack of trust in authorities, fears over immigration checks, preference for 'natural' solutions, structural inequity, religious beliefs	Campaigns to increase trust in primary care and educate HCWs about migrant health needs; walk-in/pop-up vaccination centres in trusted places; tailored information in range of languages; avoid stigmatization; collaboration with community/religious groups or non-governmental organizations
El Salibi, Lebanon	COVID-19	Syrian refugees	Fears of side effects or low vaccine safety, newness of vaccine, lack of confidence in vaccine efficacy, preference for 'natural' prevention methods (e.g. social distancing), lack of trust in the system	Information campaigns to counter misinformation, collaboration with community leaders, organizations and other key influencers to re-establish trust
Ganczak, Poland	Childhood	Ukrainian	Difficulty finding trusted information on vaccines, low trust in the system and vaccines in home country, misinformation circulating, fears around vaccine safety	Information on vaccination importance and safety to be given by HCWs, training needed to allow HCWs to do this accurately, translated information/material required
Gehlbach, USA	COVID-19	Latinx farm workers	Distrust in the system and medicine, misinformation circulating, financial and social insecurity and inequality, lack of access to internet or other information sources, language barriers	Education in digital literacy; normalization of vaccination; engage community in decision making around service delivery and outreach; tailored information campaigns
Riccardo, EU	Childhood/all	Migrants generally	Lack of trust in authorities, cultural acceptability and fear of immunization	Advocate for decreasing inequalities in healthcare, involve and empower community health leaders; use cultural mediators; guidelines training and tools should be created for migrant sensitive advocacy and communication
Godoy-Ramirez, Sweden	Childhood	Undocumented migrants	Low trust in system; fear of side effects; instability meaning vaccination becomes a lower priority; previous bad experiences of host healthcare system	Education for HCWs on migrant health needs, efforts to restore trust in health system; greater focus on tailoring appropriate strategies to specific groups; interventions should be multi-component and dialogue based

(continued)

Table 2. Continued

	Vaccine	Population	Factors contributing to low acceptability	Solutions, strategies, best practices proposed
Gonzalez, USA	COVID-19	Immigrant families	Fears of side effects, unsure about vaccine efficacy or feel vaccination is not needed	Immigrants more likely than non-immigrants to trust local public health officials; use elected officials and religious leaders for vaccine information; culturally appropriate, tailored information of vaccine safety, efficacy and access points needed
Gorman, UK	Influenza	Polish migrants	Fear of side effects, influence of diaspora/home media; complacency around rare disease; distrust in new vaccines	Promote vaccination on social media through community-specific influencers; recruit HCWs from specific community
Gorman, UK	HPV	Polish migrants	Influence of distrust in home healthcare system; difficulty understanding UK health and vaccination system; communication and language barriers	Educate parents and HCWs, tailor information and ensure it is accessible and understandable; collaboration with community members
Jallob, Bangladesh	Childhood	Rohingya refugees	Fear of side effects, preference for traditional treatments; religious beliefs; past experiences of vaccination in the camp; fears that 'white' humanitarian workers had ulterior motives behind vaccination	Information campaigns in religious or community meetings; collaboration with community and religious leaders; increased awareness and accommodation of religious or cultural barriers among HCWs
Kim, USA	HPV	Korean migrants	Worries about vaccine safety, peer opinions on vaccination	Recommendation by HCW or other authority (e.g. school) important, school-based education recommended or education in any other existing, familiar environment (e.g. church)
Kobetz, USA	HPV	Haitian migrants	Scepticism about vaccine efficacy; fear of side effects and safety; ambivalence; fears about newness of vaccine	Recommendation by doctor important; information and education about side effects and efficacy delivered through trusted sources e.g. community HCW
Lin, Canada	COVID-19	Migrants generally	Fear of side effects, vaccine safety and mistrust in vaccination generally	Pro-active health communication, pop-up COVID-19 vaccine clinics via community- and faith-based organizations
Louka, Greece, Netherlands	Childhood/all	Asylum seekers	Vaccination not always considered important, particularly in country of resettlement (i.e. Netherlands) compared with transit countries (i.e. Greece)	Point of entry to Europe considered best timing for vaccination by asylum seekers; public healthcare system preferred as access point over NGOs; promotional work on vaccination important
Netfa, Global	HPV	Immigrant parents	Side effect and vaccine safety concerns; religious and cultural norms; feeling vaccination is not important or needed; distrust in medical provider/pharmaceutical companies	Negative attitudes often changed when information given; information in multiple languages; personal counselling in clinics; educational programmes
Page, multiple countries	COVID-19	Undocumented migrants	Use of social media or community networks as vaccination information source	Community engagement and messaging in multiple languages
Perry, UK	Childhood	Asylum-seeking children	Lack of trust; language barriers with HCWs	None given
Ricco, Italy	Tetanus	Immigrant construction? Workers	Foreign-born more likely to see recommendation by local public health services as a reason to get vaccinated; more likely to state religious/personal belief as a reason to not	Foreign-born workers mostly received doses through occupational health teams
Sim, UK	Influenza	Polish pregnant women	Complacency about seriousness of vaccine-preventable diseases; fears around vaccine safety; concerns about being used as 'guinea pigs'	Provide translated, accessible information for range of literacy skills, assistance accessing face-to-face advice
Thomas, USA	COVID-19	Migrants generally	Lack of investment in community partnerships	Integrate community groups and individuals into vaccination processes; including at leadership and decision-making levels
Tomlinson, UK	Childhood	Somali women	Risk perception: disease vs vaccine safety, fears of side effects, misinformation, peer opinions, religious concerns especially worry around gelatine content	Oral information from a Somali speaker; develop closer relationships between health providers and community; work with religious leaders
Truman, USA	Childhood/all	Karen refugees	Longer time spent in USA associated with more reluctance to vaccinate	Culturally fit interventions and education programmes recommended

(continued)

Table 2. Continued

Vaccine	Population	Factors contributing to low acceptability	Solutions, strategies, best practices proposed
Walker, Africa	Migrants generally	Fears around hidden agendas of 'the west', misinformation, different policies about vaccination across countries (e.g. Tanzania, Madagascar)	Inclusion of community groups, religious leaders etc; sharing information online in migrant languages
Wang, Canada	Asian migrants	Misinformation on social media; language and literacy barriers; mistrust in healthcare services; hesitancy among HCWs; systematic racism and mistrust	Incorporate cultural competency in healthcare; tailored information for preferred languages; directly address specific concerns; HCWs from migrant communities can aid communication
Jama, Sweden	Somali mothers	Fear of side effects (autism); bad previous experiences with HCWs; misinformation from word-of-mouth; stigmatization and feeling their views are not listened to by HCWs; peer opinions on vaccination	Interventions that focus on communication mechanisms; particularly through nurses
Jenness, Norway	Somali immigrants	More time in host country and urban location associated with lower uptake	Tailored strategies for community; social network analysis needed to identify influencers in communities to collaborate with; improved communication
Khodadadi, USA	Latina mothers	Low perceived risk of HPV associated with reluctance to vaccinate	Education and improvement of health literacy to increase risk awareness
Pratt, USA	Somali adolescents	Scepticism or fear about vaccines in general; religious and cultural norms; feelings of stigmatization	
Lockyer, UK	Mix	Fear of side effects and vaccine safety; structural inequality and precarity, confusion and distrust in authorities and traditional media; conflicting or negative information from home country or social media, existing distrust in institutions	Systematic monitoring of misinformation on social media and responding sensitively; inform HCWs about circulating misinformation; harnessing connections with trusted community networks; providing information in multiple languages
Grandahl, Sweden	Immigrant women	Communication barriers; cultural health norms, fears of side effects of low efficacy	Ensure availability of interpreter; more information required; translated invitation letters
Mupandawana, UK	African parents	Cultural and religious norms, complacency about VPD risk; risk perception, preferring natural prevention methods (abstinence), side effects, misinformation; distrust of 'the West'	Tailored information that addresses cultural and religious concerns; create smaller subgroups for targeted communication; video/story-based educational material, collaboration with religious or other leaders
Rubens-Augustson, Canada	HCWs	Language barriers; lack of appropriate information resources; cultural and religious factors; limited HCW time	Targeted health promotion e.g. in schools, ensuring access to appropriate personnel, culturally sensitive risk communication
Tankwanchi, Global	Migrants generally	Fears and misinformation about safety; limited knowledge of VPDs and vaccines; distrust of host health systems; language barriers; religious beliefs	Tailored, community-based immunization service delivery with migrant-friendly health systems and policies that affirm and protect human rights and dignity
Harmsen, Netherlands	Immigrant parents	Lack of time/information given to patients by HCWs; fear of side effects; language barriers; newness of vaccines	Information in own language; more oral information from HCWs or in specific educative meetings
Bell, UK	Polish and Romanian migrants	Expectations largely built on knowledge and experience from Poland and Romania; greater refusal of influenza vaccine due to perceptions around lack of efficacy	HCWs to explain how the health system works and clarify expectations; outreach to those facing barriers to healthcare; translated information; use pictograms or pictures; improve access to interpreting and translation services; use views and expectations of service users to shape services
Bell, UK	Romanian women and key providers	Concerns around vaccine safety; distrust in healthcare services, which were partly rooted in negative experiences of healthcare in Romania and the UK	Tackle cultural and linguistic barriers; strengthen provider-service user relationships; establish trust providers must find ways to connect with and develop a greater understanding of the communities they serve
Hellenic Red Cross	Refugees and migrants in deprived areas	Do not think vaccines are effective in ending the pandemic; did not consider themselves at risk; side effects; not adequately informed about the vaccine; did not believe COVID-19 existed	Creation of information material with Q&A type information in all spoken languages; because respondents sourced information from the internet, provide robust sources of internet information; use a combination of information approaches—printed material, posters, community meetings; establish a COVID-19 handbook for all involved in vaccine delivery

HCW = healthcare worker; GP = general practitioner.

contracts, suggesting they will be more accepting of government or employer policy.^{80,81} Historical and structural racism in the host country can also influence motivation to vaccinate in migrant communities,^{42,61,64,79} for example, fears that certain ethnic groups or communities may be used as 'guinea pigs' in the COVID-19 vaccine roll-out,^{42,43,51,64} often originating from historical events (e.g. the Tuskegee study). In Africa, fears that there are hidden agendas of 'the West' behind vaccination campaigns are reported to be circulating, including among refugee and migrant groups.⁶¹ Interestingly, the same concerns around vaccines based on distrust in 'the West' were brought up by African refugees and migrants living in the UK,⁸² supporting the theory that home country context and diaspora media remain important factors in the perceived acceptability of vaccination.

Misinformation on vaccines can spread rapidly through social media or word of mouth and may have a strong influence on individual and community vaccine confidence, particularly in communities, such as many refugee and migrant communities, where distrust already exists and/or who have more limited access to robust public health information.^{42,43,64,83} Questionnaires of undocumented migrants in Paris, Rome, Baltimore and Milan have suggested that using social media or community networks as the preferred source of vaccination information was negatively associated with demand.⁸⁴ A study in Bradford, UK, showed that rapid local and targeted responses to specific misinformation can be a solution and cited an example of a video produced by Bradford city council in Urdu and Punjabi that debunked a specific conspiracy story spreading in these local communities, which was reported to be effective.⁴²

Religious norms or expectations are another key social process that may influence migrants' motivation to vaccinate and have been previously shown affect perceived acceptability of vaccines.^{44,47,85} A study in Italy found immigrant workers more likely than non-immigration workers to state religious belief as a reason to not vaccinate⁸⁵; another study of Lebanese immigrants in Australia found that religious values around health played a major part in vaccination decision making⁶⁹ and a lack of female vaccinators (with male HCWs vaccinating females seen as unacceptable due to Islamic principle of purdah) was seen as a barrier to vaccination among Rohingya refugees in camps in Bangladesh.⁴⁷ Collaboration with religious and cultural leaders is important,⁴⁷ and education, outreach activities and tailored information campaigns should draw on specific religious values where appropriate for the target community.⁶⁹ For example, Muslim communities may have concerns about whether vaccinations contain pork,⁴⁹ which is a crucial factor to be addressed in communications.

Low knowledge of refugees and migrant health needs or of eligibility to healthcare among healthcare workers (HCWs) is another social process that may drive migrant motivation to vaccinate. HCWs were often considered the main expected source of information among refugees and migrants HCWs are often considered the main expected source of information among refugees,^{43,67,86,87} yet Rubens-Augustson showed in a qualitative interview study in Canada that HCWs working with migrants often feel that communication barriers and inability to address cultural or religious concerns restricted them in informing refugee and migrant patients about HPV vaccines.⁶⁷

Education programmes for HCWs on working with refugee and migrant populations^{59,88} and on refugee and migrant entitlement to healthcare and vaccination^{43,67,86,87} were widely recommended in the literature, with one study showing increased uptake of catch-up vaccination in a centre for unaccompanied asylum-seeking children with increased awareness of migrant vaccination needs among HCWs.⁸⁸

Table 3 describes a set of case studies showing the use of different strategies to overcome vaccine hesitancy in humanitarian settings.

Physical considerations: the ability of individuals to be reached by, reach or afford recommended vaccines

Included papers described the accessibility of vaccination as potential driver of vaccine hesitancy among refugee and migrant populations, with migrant entitlement to health and vaccination systems in the host country a critical factor.⁵⁷ In the context of the COVID-19 vaccine roll-out, it is as yet unclear in several countries the extent to which refugees and migrants will have access to vaccines based on migrant status, with a wide range in terms of the extent to which migrant entitlement is specifically mentioned in national vaccination policies globally. Particular concerns include undocumented migrants in several European countries where coverage is otherwise relatively high,⁶ as well as in humanitarian or low-income contexts, where there may be a lack of clear policy, structural vaccine shortages or specified lack of entitlement for migrants.⁸⁹

Evidence suggests groups such as undocumented migrants residing in high-income countries may have fears about data sharing, immigration checks, lack of eligibility and other immigration-related concerns, highlighting that it is essential going forward for personal data collection associated with vaccination campaigns to be kept minimal and for undocumented migrants and for these groups to be offered access points where they feel safe from immigration enforcement.^{43,46,58,64,90} A study among migrants living in informal settlements in Italy showed that irregular migrants had the lowest COVID-19 vaccine coverage (15.7%) of all migrant groups (asylum seekers 28.9%, other residence permit 38.5%).⁵⁵ A need to create awareness among migrant population, as well as HCWs, about their entitlement was reported^{43,46,59}; perceived ineligibility for vaccination and/or free healthcare in the host country can contribute to hesitancy.⁴³ Papers highlight several examples of good practice specifically around undocumented migrants and addressing barriers to vaccination: for example, some governments have removed healthcare entitlement barriers to testing and vaccination for COVID-19 or stated that vaccines will be available irrespective of residence status, and can be acquired anonymously with no links to immigration enforcement and the Colombian government has provided a 10-year temporary protection status to Venezuelan migrants, which will allow them to register for vaccination.^{6,13,91}

Convenience of access points is often a key factor in vaccination decision-making among refugees and migrants, particularly those for whom losing a day of work to visit a distant vaccination centre may entail significant financial loss. Specific access points should be created, advised by and in collaboration with local

Table 3. Case studies for increasing vaccine acceptance in humanitarian settings

Case Study 1: A qualitative study⁴⁴ with residents of Cox's Bazaar refugee camp in Bangladesh found that a lack of sensitivity to cultural gender norms in the vaccination procedures (specifically, a lack of female HCWs to vaccinate women and girls), as well as fears that vaccines were being used by 'white humanitarian workers' to convert the local population to Christianity, were major barriers in a measles and diphtheria vaccination campaign. Engagement with local, particularly religious, leaders and faith-based messaging were suggested and subsequently used by the researchers.

Case study 2: In Kenya, vaccine hesitancy within the government and national population, as well as misinformation about COVID-19 spread through social media and word of mouth in refugee camps, including rumours that international aid agencies are creating the virus to make money, have had a strong effect on populations living in refugee camps.⁵⁸ In Dadaab camp, a radio host from the camp, known locally as the 'Corona Guy', has used his radio station with success to directly combat misinformation circulating in the camp and to create a dialogue with other camp residents.

Case study 3: In Turkey, the government and partners conducted a mass vaccination campaign to provide missing doses of MMR and polio to 400 000 refugee and migrant children. Vaccines were delivered door-to-door in homes, communities and health centres by trained Syrian refugee doctors and nurses to bridge the language gaps and help build trust. Additional communication channels were used concurrently, including live radio broadcasts, mosques and local health centres.⁸⁶

actors⁵⁸; for example, a US-based policy brief has recommended that legislation is passed to allow pharmacists to administer vaccines in underserved communities including migrant communities.⁹² Interventions that 'take vaccination to migrants' rather than expect migrants to present themselves for vaccines have historically had success: in Italy, migrant construction workers mostly received tetanus and diphtheria vaccines through occupational health as opposed to community-based primary care⁸⁵ and a door-to-door vaccination programme for refugees in Greece in collaboration with local NGOs saw >20 000 childhood vaccination doses delivered.⁹³ Good vaccine uptake was noted during an intervention offering on-farm COVID-19 vaccine to migrant farmworkers in the USA,⁹⁴ and vaccination uptake was observed to be much higher in a migrant reception centre in Italy when doctors came to centre and gave vaccines when migrants arrived.⁹⁵ In a paper by Chauhan *et al.*, proactive contacting of migrants for their vaccinations was suggested to maximize uptake⁸⁸ and Thomas *et al.* suggest proactivity in bringing vaccination to migrants rather than expecting them to present at vaccination services improved uptake.⁵³ One of six recommendations suggested in one paper to increase uptake in migrants was to create a reminder system for specific vaccines in primary care, so that patients can be reminded of and offered their missing vaccinations when presenting for other reasons.⁶⁷ One study from Denmark found that migrant girls were more likely than Danish-born girls to have HPV after receiving a reminder⁹⁶; on the other hand, a study around measles vaccination in Romanian migrants in the UK found that the blanket approach of sending text message reminders appeared to be not that effective due to language and literacy barriers.⁵⁶ The mobility of some migrant populations may need to be considered especially when multiple doses of vaccines are required,^{46,97} which may be an important issue in COVID-19 vaccine roll-out with most vaccines requiring two doses. A study among migrants living in informal settlements in Italy found that those who were in transit had significantly lower COVID-19 vaccine coverage.⁵⁵ Population mobility in Greek refugee camps was overcome by door-to-door visits by staff from NGOs to actively record vaccination status within 2 weeks of each vaccination intervention.⁹³

Several papers suggest that economic barriers and affordability of vaccines are also important in decision making for some refugees and migrants.^{43,50,55,56,60,65,67,70,98} This can include

direct costs; for example, Louka *et al.* found that asylum seekers in Greece and the Netherlands became less likely to accept vaccination as the cost increased.⁶⁰ In another report, discussing HPV vaccination in Canada, healthcare providers recommended publicly funding vaccination as a key facilitator to maximize uptake among refugees and migrants⁶⁷; in a qualitative study in the USA, the majority of refugees and migrants interviewed responded positively when asked about HPV vaccine intent provided the vaccine be affordable. In Italy, foreign-born mothers were reported to be less likely to be willing or able to pay 100 Euros for their daughters to be vaccinated.⁶⁵ In addition, a lack of clarity about charges for vaccination and/or healthcare may put migrants off seeking vaccination.⁵⁶ Costs and other factors may influence where migrants choose to get vaccinated, with one UK study reporting Polish migrants returning home for cheaper vaccines (chicken pox) and/or after the birth of a child for routine vaccines, with numerous implications at a service provider level.³⁴ Indirect costs, such as travel costs, and wages lost from time off work are also an important factor, particularly for groups with precarious status or working in low-skilled jobs. One paper on vaccination among Latinx immigrants in the USA suggested that workers from this group may not be given permission or time off to attend a COVID-19 vaccination appointment, and be unable to pay for transportation to distant vaccination sites, recommending that vaccination campaigns should educate employers to give employees time off for vaccination as well as ensuring that vaccination sites are easily accessible to underserved communities.⁹⁰

Figure 2 summarizes key behavioural and social drivers of vaccination, and solutions and strategies to tackling it in the context of COVID-19 roll-out, compiled from the included literature in this review.

Discussion

This review has compiled a wide range of literature pertaining to drivers of under-immunization and vaccine hesitancy in refugee and migrant populations, and solutions and strategies to addressing it. We found a stark lack of research from low- and middle-income countries and humanitarian contexts, a situation that needs to be urgently rectified as COVID-19 vaccine roll-out gathers pace beyond high-income countries. We found that there

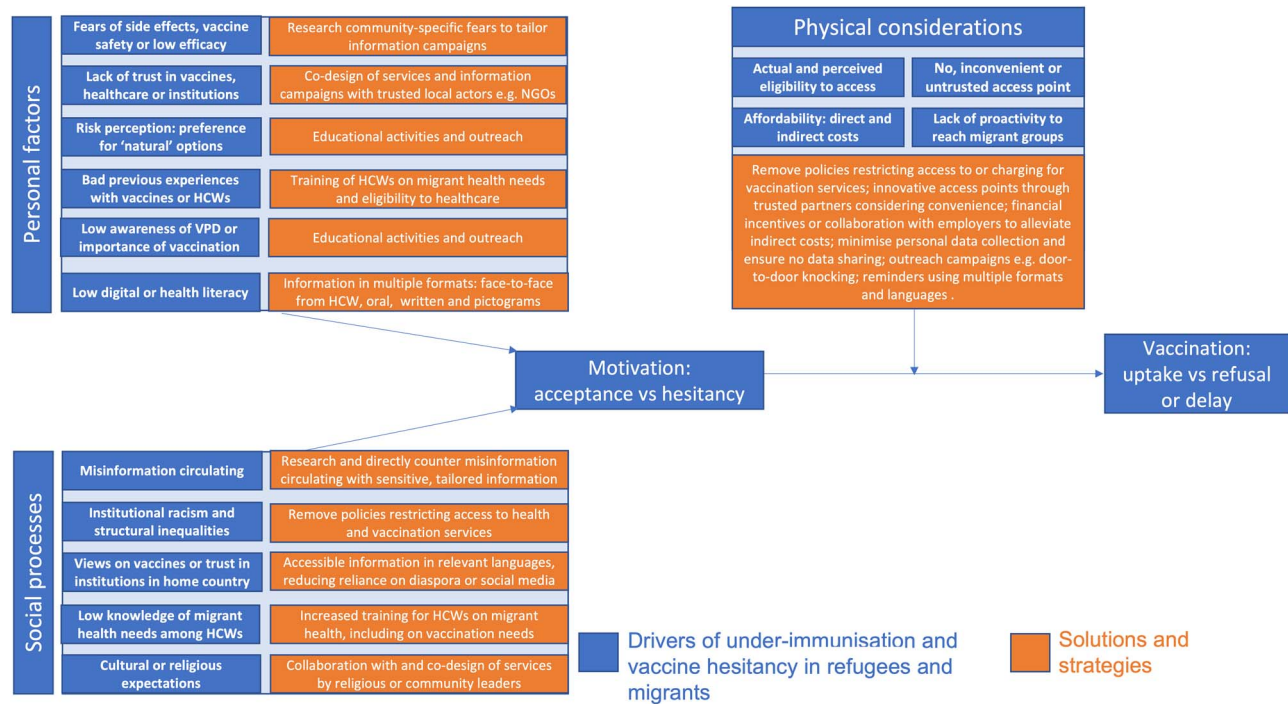


Figure 2. Solutions and strategies for increasing COVID-19 vaccination uptake in refugee and migrant populations, based on the Increasing Vaccination Model^{22–24}

are a range of factors driving under-immunization and hesitancy in some refugee and migrant groups, with the acceptability of vaccination often deeply rooted in social and historical context and influenced by personal risk perception. Unique issues relating to awareness and access to vaccination for some refugee and migrant populations also influence vaccine motivation and need to be better considered in research, policy making and service delivery in the context of COVID-19 vaccination. There is an urgent need for more robust research on the influence of circulating misinformation on social media platforms, and the impact of information from other sources (e.g. diaspora media) on COVID-19 vaccine uptake in refugees and migrants. Lessons learned to date suggest that there are relatively simple solutions and strategies to improve COVID-19 vaccine uptake in refugees and migrants that will be context dependent, with a focus needed on meaningful community engagement, patient/provider interactions and building trust, strong risk communications, designing and delivering tailored information that is context and audience specific, and identifying innovative migrant-friendly access points.

Drivers of under-immunization and vaccine hesitancy in refugee and migrant populations are complex, multi-factorial and highly context dependent. Important contextual factors include economics and politics in the host country, particularly related to healthcare access, the precarity of specific migrant groups, cultural and religious norms around healthcare and vaccination, historical factors or structural racism in the host country as well as misinformation or vaccination norms from migrants' home countries. WHO's Tailoring Immunization Programmes framework⁹⁹ and more recent Data for Action survey tools for COVID-19²⁴ aim to support countries to assess

and monitor vaccine hesitancy and low uptake in susceptible populations, recognizing that behaviours are complex, populations are diverse and that a 'one size fits all' approach will not work. These approaches stress the importance of doing robust research prior to any vaccination campaigns to identify key behavioural and social drivers of vaccination to vaccination and innovative strategies. Working to better understand how drivers of under-immunization and vaccine hesitancy in refugees and migrants impacts on vaccine uptake, as well as working more closely with affected communities, will ensure effective solutions are developed and delivered. Practical approaches to strengthening demand and uptake in refugees and migrants for COVID-19 vaccines have been outlined in a recent WHO Operational Guide (https://www.who.int/publications/i/item/WHO-2019-nCoV-immunization-demand_planning-refugees_and_migrants-2022.1). A summary of guidance documents suggesting policy actions for strengthening delivery and uptake of vaccination in refugees and migrants is available in Table 4.

Our work has highlighted the importance of social processes and physical considerations in influencing vaccination motivation in some refugee and migrant populations, and that these processes are often unique to refugee and migrant populations—for example, a lack of entitlement to access the health and vaccination system in the host country, or lack of trust in institutions and institutional racism and other structural barriers. We have found that although concerns around vaccination or misinformation may travel with refugees and migrants from their home countries, or circulate in diaspora media or social groups, studies have also shown that refugees and migrants residing in the host country for longer are more likely to be hesitant towards vaccination, suggesting their hesitancy originates after migration

Table 4. Summary of policy actions to support strategies for COVID-19 vaccine roll out in refugees and migrants (adapted from^{91, 102, 106})

- ✓ Advocate for countries that are getting vaccines from COVAX and other sources, to explicitly include marginalized populations. Include refugees and migrants in all national, provincial and local contingency, prevention and response plans and interventions.
- ✓ Advocate for information systems to capture vaccination coverage data for refugees and migrants, while ensuring data protection.
- ✓ Advocate for inclusion and non-discriminatory access of refugees and migrants to public health services.
- ✓ Firewalls should be put in place to shield migrants in irregular situations from the possible transfer of their personal data to immigration authorities and the risk of facing immigration enforcement measures when they attempt to access healthcare services, including COVID-19 immunization.
- ✓ Research and plan appropriate communication on access to vaccinations in collaboration with communities themselves or local actors. Multiple communication strategies will be needed to address the different motivations and social and cultural practices behind vaccine acceptance and preferred communication channels. Diversify communication tools and format, and simplify messages; ensuring to test messages with target group.
- ✓ Strengthen the capacity of healthcare providers to identify opportunities to promote vaccination among refugees and migrants. Advocate for mobile vaccination points, expanded hours for vaccination services, increased mobilization of volunteer steward/vaccinator support services.
- ✓ Given the importance of primary healthcare services for refugee and migrant populations, consider advocating for primary health centres (PHCs) to be used as accredited vaccination centres, provided access would not lead to deportation.
- ✓ Ensure refugees and migrants receive precise information on vaccine side effects, due to their limited access to health providers for follow-up questions and services.
- ✓ Educate healthcare and frontline workers on how refugees and migrants can be stigmatized and encourage community action to prevent or mitigate stigma, particularly within vaccination points and health centres.
- ✓ Improve training and awareness of healthcare workers and other frontline workers on the needs and cultural, religious and social perspectives of refugees and migrants. Involve the host community to defuse any potential conflict (vaccine nationalism discourse).
- ✓ Mobilize refugees and migrant-led organizations, and networks to have a meaningful role in COVID-19 response and vaccination rollout plans from their inception. If national healthcare workers are prioritized as part of vaccination rollout plans, advocate for refugee, migrant and IDP healthcare workers to also be prioritized to support rollout plans.
- ✓ Partner with these groups to identify barriers, enablers and behavioural factors, preferred and trusted communication channels, preferred languages, misinformation and questions about vaccination uptake.
- ✓ Practise bottom-up approaches in developing community engagement strategies to emphasize the participation of the local community in developing initiatives and to ensure community ownership, commitment and accountability. Engage existing volunteer groups to use their creativity to raise awareness.
- ✓ National vaccination policies need to adopt innovative measures for hard-to-reach populations living in conflict or in secured areas, and where centralized vaccination policies and implementation strategies may face additional barriers to building trust.
- ✓ In humanitarian settings, it is important to enter systematically into new partnerships with humanitarian actors who are already active in missed or under-vaccinated communities and have experience implementing vaccination campaigns.
- ✓ The demand for vaccines for refugees and migrants needs to be carefully synchronized with supply availability to ensure that doses are not wasted. Demand should not outstrip a country's ability to administer/deliver the doses it receives and allocates to avoid eroding public trust.

due to precarity, structural inequalities or social exclusion in the host country. Cultural or religious norms were often also cited in included literature as important drivers of under-immunization and vaccine hesitancy in refugee and migrant populations, especially where these norms are not shared by the host country or host country health system. Key to tackling this is for countries to explore innovative refugee- and migrant-friendly access points for distribution of COVID-19 vaccines and ensure that HCWs and vaccine deliverers are trained about the unique needs of refugees and migrants.¹⁰⁰

We have shown that personal factors affecting an individuals' motivation to vaccinate often revolve around risk perception in refugee and migrant groups, with the perceived safety of the vaccine in question and trust in institutions and healthcare services, which is often based on previous experience. This is much in line with drivers of hesitancy in most populations, with risk perception based on concerns around vaccine safety and side effects usually stated as key factors in COVID-19 vaccine hesitancy generally.¹⁰¹ An individuals' awareness of the vaccine, the risk associated with the specific vaccine-preventable disease and the importance of vaccination generally are also key factors affecting motivation, with low knowledge of any of these often

associated with hesitancy. Multiple solutions were proposed in the included literature, often revolving around educational activities with specific community groups, co-design, and outreach and tailored information campaigns in a range of formats and languages. It is also important to acknowledge the role of the Western medical approach and the significance of recognizing the value of traditional medicine for patients and establishing a transdisciplinary approach to appropriately convey vaccine offerings. A recent Collective Service for Risk Communication and Community Engagement interim-guidance report on risk communication and community engagement for COVID-19 vaccines in marginalized groups stresses that advanced planning takes place to identify barriers to COVID-19 vaccines (considering gender and intersectoral needs, among others) and that it is essential that all new initiatives place community engagement at each point of the process because perceptions and information will change, and that preferred and trusted communication channels that meet a range of different communication needs are found and used.¹⁰²

Greater consideration too must be given to new and rapidly evolving drivers of vaccine hesitancy globally, including the influence of social media-based communication as a major source

Table 5. Recommendations for further research into vaccine confidence and uptake among migrant groups

- ✓ Generate evidence to more fully understand drivers of under-immunization and vaccine hesitancy in diverse migrant populations in low- and middle-income countries and in humanitarian contexts globally (including closed settings such as migrant camps and detention centres).
- ✓ Explore and assess the influence of social media-based communication as a new and major source of vaccine misinformation in marginalized populations with less access to robust public health messaging, including the extent to which certain nationalities and marginalized groups are being specifically targeted.
- ✓ Better understand the role of diaspora media, and a migrant's links to their country of origin, and how this may specifically influence their views around a specific vaccine or vaccine-preventable disease. Factor this into the development of specific strategies to improve vaccine uptake.
- ✓ Address the major gap in research to measure the impact of refugees' and migrants' attitudes and knowledge around vaccination and various social process and physical barriers on subsequent uptake of vaccines, and the extent to which initiatives are effective in increasing uptake of a specific vaccination.
- ✓ Better define the role of healthcare workers and employers, and appropriate communication strategies that could be adopted, to drive vaccine uptake for COVID-19.
- ✓ Renewed efforts and investment must be placed on supporting countries to collect, analyse and source refugee- and migrant-disaggregated, gender-disaggregated and local-level data pertaining to vaccine hesitancy and its impact on vaccination uptake/coverage in refugee and migrant populations.

of vaccine misinformation.¹⁰³ One COVID-19 survey among refugees and migrants in Greece found that 275 of 447 respondents said their main source of information about COVID-19 disease was through social media.⁵² WHO has drawn attention to the challenge of the 'infodemic' or misinformation and disinformation pandemic in the context of COVID-19, calling for universal access to credible health information and efforts to tackle these important new challenges. Specific misinformation should be directly addressed in communities where it is known to be circulating, using sympathetic and transparent messaging in a range of formats and languages. The IFRC has recently developed a series of resources to tackle rumours and misinformation circulating in communities, an information pack on effectively listening and responding to communities around COVID-19 and ensuring feedback mechanisms are in place, including a survey to gain specific data at a community level on individual's perceptions of COVID-19 vaccination and barriers to access.¹⁰⁴

These findings hold direct relevance to efforts to ensure high levels of global vaccine coverage for COVID-19 and routine vaccination and highlight the urgent need for a concerted international effort to understand, analyse and overcome vaccine hesitancy. The limitations of this research include that, as a rapid review, quality assessments were not done for included literature; therefore, the quality of the available evidence is not certain. It is also important to note that the scope of the results presented is limited by the availability and quality of published literature, in which we have identified major gaps, such as the availability of published data on vaccine hesitancy in migrants from LMICs. Based on the evidence we have, it was not possible to explore in-depth the similarities and differences between diverse settings and regions of the world, and solutions and strategies are also not necessarily generalizable between countries, regions or migrant groups and only a few of them are ever robustly tested to explore their effectiveness on actually increasing vaccine uptake.

Further research is warranted that places greater emphasis on better understanding vaccination motivation and barriers to vaccination in refugees and migrants, and robustly tests strategies and solutions to better understand their effectiveness in increasing uptake (Table 5). Renewed efforts and investment must be placed on supporting countries to collect, analyse and source

disaggregated data pertaining to vaccination and migration. The near complete absence of vaccine uptake data for COVID-19 vaccination in most high-income countries, with which to inform real-time evidence-based service delivery, is a stark reminder of how just how invisible refugee and migrant populations still are, a situation that now needs to be urgently rectified if we are to improve health outcomes in these groups and meet the regional and global goals of WHO's new Immunisation Agenda 2030.¹⁰⁵ Of key importance now is to ensure marginalized refugee and migrant populations are specifically included in national vaccine-delivery plans of low-, middle- and high-income countries, through initiatives including the COVAX Facility and the COVAX Humanitarian Buffer as a last resort, as we advocate for more rapid roll-out of COVID-19 vaccines in low- and middle-income countries and humanitarian settings and promote global vaccine equity.

Supplementary data

Supplementary data are available at *JTM* online.

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Data availability

Primary data from this study is available from authors on reasonable request.

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