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Formal registration of visual impairment in people with diabetic retinopathy significantly underestimates the scale of the problem: a retrospective cohort study at a tertiary care eye hospital service in the United Kingdom

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We thank the editor and reviewers for their useful comments. A point-by-point response follows.

Comment	Response	Change
Reviewer: 1		
Comments to the Author		
Congratulations on completing this audit. You make a compelling case for the importance of this work both in terms of recognising the burden of visual impairment in diabetes and in assessing the degree to which patients are able to access social support via the certification process. Please find some comments below for your action:	We thank you for your useful comments.	
Methods, Pg 6, line 33: Remove "the negative base 10"	Thank you this has been deleted.	Methods Page 5 Line 158 (0.6 logarithm of the minimum angle of resolution (logMAR) equivalent)
Methods, Pg 6, line 41: Please explain how you obtained the rank scores of the index of multiple deprivation for your cohort? What is the source of this data, what factors impact the score etc?	Thank you, IMD is an established measure of relative socio-economic status derived from the post-code. It is a recognized national statistic used in population health research and in government reports to examine for example social patterns in health and behaviours. More detail on the extraction for IMD has been included in our methods section. https://www.gov.uk/government/statistics/english-indices-of-deprivation-2019	Methods Page 5 Line 172 - 176 The English indices of deprivation are composed of 39 post-code-derived indicators arranged in 7 different domains of deprivation, which are combined and weighted to create the index of multiple deprivation (IMD), the nationally recognised measure of relative deprivation in England.[16] Patient's postcodes were linked to their IMD scores before data extraction, and only the IMD scores were used for analysis.
Discussion, Pg 11, line 10: add "...patients with VI who were eligible for certification were not certified.." as patients can have VI and not be eligible for certification.	This has been added into our discussion section.	Discussion Page 10 Line 303 - 305 Between 2016 and 2019, 84% of the study cohort, and 74% of working age patients with VI who were eligible for certification

		were not certified visually impaired.
Discussion, Pg 11, line 12: make clear that sex differences were present in rates of VI, but not in the likelihood of being certified. Because this sentence follows a discussion of rates not certified, this may be easily missed by the reader.	Thank you, we have modified the start of the sentence accordingly.	Discussion Page 10 Line 305 - 307 For VI, sex differences were present, with males having less odds than females for VI, however, there were no sex differences in odds of certification.
Discussion, Pg 12, line 36: Fix references	This has been corrected. Thank you.	Discussion Page 11 Line 357 ...however, evidence of the role of age at menopause on development of STDR remains contradictory. [26,27]
Discussion, Pg 13, lines 17-24: The finding that age is associated with greater odds for VI is not unexpected. Even though the finding is in the context of a cohort with DR, I expect the older patients in this cohort also have a range of age-related ocular comorbidities (see further point below). Though I agree 'the psychological impact of certifying a disability along with hope of VA improvement from patient and/or clinician perspectives, and the nature of injection services focussed on treatment delivery, rather than counselling and administrative activities like CVI' are important points to raise, they all exist independent of age, so I suggest this be a separate point.	Two changes on the discussion section have been made to address this point.	Discussion Page 11 Line 362 - 265 A phenomenon which translates into longer duration of disease, longer exposure to hyperglycaemia, higher burden for microvascular disease, higher incidence of non-diabetic ocular comorbidities, and regular contact with health services.[28] Discussion Page 12 Line 387 - 393 In the context of patients with diabetes and no other age-related ocular comorbidities (such as, cataract or age-related macular degeneration), interactions between the above-mentioned factors with the psychological impact of certifying a disability,[34] along with hope of VA improvement from patient and/or clinician perspectives, and the nature of injection services focussed on treatment delivery, rather

		than counselling and administrative activities like CVI, might explain the associations with VI in older individuals.
Additional points:		
As your methodology is based on a visual acuity cut off, please present your VA data fully, at least for those who can be classified as VI. For example, perhaps most of the 325 with VI are just slightly worse 6/24 and so potentially consultants are holding off in case there is some improvement in VA? Or are they considerably worse and still not registered indicating the opportunity to discuss / offer certification really has been missed?	Thank you for raising this useful point. Median and interquartile range as measures of central tendency and spread, respectively, have been included in our Results section.	Results Page 7 Line 226 - 231 A total of 68 patients were certified VI during the study period (9 CVI per 1000 patients) and 38/68 (49%) had diabetic retinopathy recorded as the primary cause of VI (see supplementary table 2). Median (interquartile range) final VA in logMAR was 0.00 (0.00 – 0.20) for non-VI-eligible patients, and 0.80 (0.60 – 1.00) for eligible patients (Snellen equivalent values of 6/6 (6/6 – 6/9.5) and 6/38 (6/24 – 6/60), respectively).
I find Figure 2 quite difficult to digest. Could a sentence be added to aid understanding?	Thank you for pointing this out. We believe the trajectories for patients which change visual impairment status from eligible to not eligible (or vice versa) is informative. To further add clarification to the diagram we have made 3 changes. <ol style="list-style-type: none"> 1. Added more detail to the description within the results section that makes reference to figure 2. 2. We have modified the figure 2 caption. 3. We have made some minor edits to figure 2 (labels) to provide further clarity. 	Results Page 7 Line 248 - 250 Figure 2 shows groups of patient VA trajectories from baseline to last visit by VI and certification status for the subset of individuals who had VI at any stage during the length of the study (n= 460). Figure 2 caption Figure 2. Sankey diagram showing trajectories in visual acuity defined visual impairment from baseline to final visit. The horizontal axis defines two time points (baseline and final visit) with vertical columns defining groups of patients according to VI status and the final column whether

		the patient was certified or not. Figure 2 has been updated.
Do you have any data on ocular comorbidities in your cohort? It is interesting that a large proportion (74%) of the 325 people with VI had no DR treatment and should be commented on. Why might this be? Are these people with end stage disease eye disease? Or cases of VI due to other ocular conditions? For me this would not invalidate the results but suggest it is not just MR consultants that aren't registering patients.	This is a good point and definitely an aspect which should be explored in future work. The treatment record was for patients who received treatment during the length of study period only, hence we do not have information available in the current dataset if the patient had already received treatment in the past in our service or in any other eye hospital service for other ocular comorbidities.	Results Page 7 Lines 250 -254 A total of 1,260/8,007 (15.7%) patients received any form of DR-related treatment during the study period (Supplementary table 3), however, patients could have received treatment for DR before the study period and treatment record before the baseline appointment was not available for analysis.
Please add a sentence on how certification status data were collected / accessed.	Thank you, we have added the relevant information into our methods section.	Methods Page 5 Lines 159 – 163 The Performance Audit & Failsafe Service at Moorfields Eye Hospital regularly collects CVI data from the eye clinic liaison officers via the Trust's clinical letter database from all of the hospital's clinical sites. This is the basis of the annual CVI audit which is shared with the local DESP in line with national requirements.
To my knowledge certification data is not shared between hospitals. Is it possible that patients could have been registered elsewhere and this would not have been picked up by the audit method? Add as a limitation and also provides a chance to highlight the need for better sharing of this information for service planning etc.	This is accurate and has been added to the limitations of our study.	Discussion Page 12 Limitations Lines 427 - 431 Certification data are not shared between HES, and it is possible that patients could have been registered elsewhere, hence not recorded with our data collection method. Given evidence from larger CVI studies, it

		is unlikely that this could have an appreciably impact on our findings. Data on systemic risk factors was not available, hence we could not examine any associations between systemic risks markers and risk of VI. Nevertheless, we believe that the data does represent the presence of vision impairment in people with DR regardless of cause.
You mentioned causes of VI were taken from CVI forms. Please report the causes that were recorded on the CVI forms for the 68 people who were registered during the course of the study presented in the manuscript and comment on them.	We have included the number of patients certified due to diabetic retinopathy in our results section and included a descriptive table with the primary causes of VI registered by eye from the CVI form as supplementary material (Supplementary Table 2).	Results Page 7 Lines 226 – 228 A total of 68 patients were certified VI during the study period (9 CVI per 1000 patients) and 38/68 (49%) had diabetic retinopathy recorded as the primary cause of VI (see Supplementary Table 2).
It could be hypothesised that ophthalmologists seeing patients who need frequent evaluation and a decision made on whether treatment is indicated or not, do not have the bandwidth at that time to also initiate a conversation on certification. I would therefore be keen for 'treatment' to be included in your sub-analysis using CVI as the outcome variable, to see if the odds of being registered goes down if you are having treatment.	We have tested this hypothesis in the model with certification of visual impairment as the main outcome. When further controlling for treatment (did not receive treatment vs received treatment) in the multivariable logistic regression model, the treatment variable does not show a significant association with CVI (OR received treatment vs did not receive treatment 1.74, 95% CI 0.89 – 3.41, p-value 0.1), and the adjusted odds ratios for the other covariates remain stable. In addition, a likelihood ratio test between nested models (multivariable model without the treatment covariate vs multivariable model with the treatment covariate) showed that the addition of the treatment covariate did not significantly add information to the model ($p = 0.1$). We would need a larger data set to further explore the effect of treatment on CVI. Please see the corresponding change in our results section.	Results Page 8 Line 278 - 284 A sub analysis exploring CVI as outcome of interest (n=68) among those with VI (n= 325) controlling for the same covariates as our primary logistic regression model showed no significant associations (results not shown). We additionally whether receipt of diabetic retinopathy-related VI treatment during the study period impacted on odds of CVI in multivariable logistic regression and found no significant associations (OR and associations with the other covariates remained stable (results not shown, available upon request)).

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60	<p>Do you have data on whether certification was offered and declined? If not, add as a limitation.</p>	<p>Data on the proportion of people who had an offer for certification was not available. However, we do believe further work is necessary to identify reasons for declining certification from the patient perspective, and factors associated with offering of certification from the clinician perspective.</p>	<p>In Discussion/Under-registration section we mention: “...further studies are necessary to obtain better VI estimates and to understand factors related to registration uptake.”.</p>
	Reviewer: 2		
	Comments to the Author		
	<p>This is an important study Visual impairment in individuals with DR can be underestimated by > 80% when statistics are only based on certifications of visual impairment.</p>	<p>We are most grateful for your useful comments.</p>	
	<p>1. It is said that after the implementation of systematic DR screening in UK using teleophthalmology and good glycaemic control, DR is no longer the leading cause of visual impairment inn the working age population in UK. Table 1 shows almost 80% of the visual impairment (VI) to be mainly in people aged over 65 years. Kindly comment</p>	<p>We agree this is an important point. We would like to make reference to our Discussion – Age section where we present arguments about the proportion of patients found with visual impairment and the significant associations found on multivariable logistic regression.</p> <p>Important and possible underpinning factors for this are the duration of disease and other ocular comorbidities. We have also modified this section adding some detail on the possible effect of other ocular comorbidities as per reviewer 1 comments.</p>	<p>See reply to reviewer 1 age comment. Changes are included here for reference</p> <p>Discussion Page 11 Line 362 - 265 A phenomenon which translates into longer duration of disease, longer exposure to hyperglycaemia, higher burden for microvascular disease, higher incidence of non-diabetic ocular comorbidities, and regular contact with health services.[28]</p> <p>Discussion Page 12 Line 387 - 393 In the context of patients with diabetes and no other age-related ocular comorbidities (such as, cataract or age-related macular degeneration), interactions between the above-mentioned factors with the psychological impact of certifying a disability,[34] along with hope of VA improvement from patient and/or clinician perspectives,</p>

		and the nature of injection services focussed on treatment delivery, rather than counselling and administrative activities like CVI, might explain the associations with VI in older individuals.
2. Did the duration of diabetes have any role to play in the severity of visual impairment in those with STDR? Kindly add information on the duration of diabetes and its association to VI.	<p>This is an interesting question, however, limited systemic data was available for analysis in this dataset which forms the basis for future research.</p> <p>Since it is not possible to mine this covariate from our data set available, we could not include it in our analysis.</p>	<p>Discussion, limitations section Page 13 Lines 430 - 431</p> <p>Data on systemic risk factors was not available, hence we could not examine any associations between systemic risks markers and risk of VI.</p>
3. Similarly it will be useful to know whether the glycemic control had a role to play in VI. Kindly provide information regarding the same if available	<p>Future work could link primary health care records with hospital eye services data to continue this line of enquiry but was not possible with the currently available within the Hospital Eye Service audit data.</p> <p>Please refer to our results section limitations section, and to our paragraph referring to future research.</p>	<p>Results Limitations Page 13 Line Lines 430 - 431</p> <p>Data on systemic risk factors was not available hence we could not examine any associations between systemic risk makers and risk of VI.</p>
4. What are the main reasons as to why people with VI due to DR have not obtained certification of VI ? Kindly list the probable reasons and possible solutions to overcome this problem in the discussion section	<p>This is a really important question which we have attempted to address in our discussion section by comparing findings from landmark studies available to date and findings from our study.</p> <p>Briefly, certification of visual impairment in England is voluntary and must be initiated by a consultant ophthalmologist, there is a delay from onset of visual impairment to certification, prolonged treatment and frequent hospital visits could interact with the psychological impact of certifying a disability, there can be hopes for visual acuity improvement from the patient or clinician perspective, there is an association with socioeconomic deprivation, and the busy environment of medical retina or injection clinics may limit at some extent, the opportunity to counsel patients and comply with the administrative process of offering and certifying a patient.</p> <p>We are, however, happy to consider further aspects that could be discussed in our work.</p>	<p>These aspects are mentioned in our discussion section where more detail on each is available through pages 10-13.</p>

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1 **Formal registration of visual impairment in people with diabetic**
2 **retinopathy significantly underestimates the scale of the problem: a**
3 **retrospective cohort study at a tertiary care eye hospital service in**
4 **the United Kingdom**

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7 Michael Seltene¹, Celestine Rutowska,¹ Alicja R Rudnicka,³ Christopher G Owen,³
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24 **Keywords:** Certification of visual impairment, diabetic retinopathy, blindness

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3 39 **Synopsis/Precis**

4 40 Visual impairment in patients with diabetic retinopathy can be underestimated by
5 41 more than 80% when statistics are only based on certifications of visual impairment
6 42 alone.
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9 45 **Abstract (250 words)**

10 46
11 47 **Aims:**

12 48 To analyse the prevalence of visual impairment (VI), compare it to certification of VI
13 49 (CVI), and to analyse VI associations in patients with diabetic retinopathy (DR).
14 50

15 51 **Methods**

16 52 Retrospective cohort study, which included 8,007 patients with DR referred from the
17 53 English diabetic eye screening programme (DESP) to a tertiary referral eye hospital.
18 54 Main outcome measure was VI, defined as vision in the best eye < 6/24. We
19 55 conducted a multivariable logistic regression for VI as primary outcome of interest,
20 56 controlling for age, sex, type of diabetes, baseline DR grade, ethnicity, and index of
21 57 multiple deprivation.
22 58

23 59 **Results**

24 60 Mean (SD) age was 64.5 (13.6) years, 61% of patients were men, and 31% of south
25 61 Asian ethnicity. There were 68 patients with CVI during the study period, and 84%
26 62 (272/325) of patients with VI did not have CVI after a mean (SD) follow-up of 1.87
27 63 (± 0.86) years. Older age, showed a positive association with VI (OR per decade rise
28 64 1.88, 95% CI 1.70-2.08; $p 1.8 \times 10^{-34}$). Males had lower risk of VI (OR 0.62, 95% CI
29 65 0.50-0.79, $p 6.0 \times 10^{-5}$), and less deprivation a graded inverse association with VI (OR
30 66 per index of multiple deprivation category increase 0.83, 95% CI 0.74-0.93, p for
31 67 linear trend 0.002).
32 68

33 69 **Conclusion**

34 70 The majority of people with vision impairment are not registered at the point-of-care
35 71 which could translate to underestimation of diabetes-related VI, and all-cause VI at a
36 72 national level if replicated at other centres. Further work is needed to explore rates of
37 73 VI and uptake of registration.
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3 76 **What is already known on this topic**
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5 77 People with diabetes in England undergo annual diabetic eye screening, which
6 78 triggers prompt referral to eye hospital services, and diabetes-related treatment
7 79 regimens are covered as part of universal healthcare.
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10 80 Certification of visual impairment is a valuable tool to provide assistance for patients
11 81 and also to measure the causes and rates of visual disability in the UK. The
12 82 certification of visual impairment due to diabetic retinopathy has decreased over the
13 83 last 20 years. Since 2010, diabetic retinopathy was no longer leading cause of
14 84 certification of visual impairment in England.
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17 85 **What this study adds**
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19 86 We have found a marked under-registration of visual impairment of 84% in patients
20 87 with diabetic retinopathy at the largest centre for ophthalmic treatment in England.
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23 88 Estimating nationwide prevalence of visual impairment on patients with diabetic
24 89 retinopathy with the certification of visual impairment could substantially
25 90 underestimate the problem.
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28 91 **How this study might affect research, practice or policy**
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30 92 Using rates of vision impairment in addition to rates of certification would provide
31 93 valuable and complementary data towards the goal of preventing diabetes-related
32 94 blindness, particularly by increasing the size of the dataset available.
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35 95 Epidemiological studies assessing the causes of blindness should consider using
36 96 point-of-care structured visual acuity data at different timepoints to provide more
37 97 accurate estimates of the causes blindness.
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40 98 Resources and public health strategies to target individuals at higher risk of
41 99 blindness could be in need of reallocation if the primary causes of blindness are
42 100 different than the estimations derived from CVI registries. Further work may also be
43 101 needed to understand under-registration, a complex interface between patient choice
44 102 and health systems.
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104 Introduction

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106 The number of blind people in the United Kingdom has been documented since
107 1851.[1,2] Reports on causes of low vision in England and Wales began in 1950.[1–
108 3] From the 1930's, the BD8 designated forms signed by an ophthalmologist were
109 required to certify someone as blind or visually impaired.[4,5] The certification is
110 voluntary and there is no statutory requirement for it to be offered. In November 2003,
111 the BD8 form was replaced by the certificate of vision impairment (CVI).[6] In 2013, an
112 eye health indicator was incorporated into the Public Health Outcomes Framework in
113 England.[7] This resulted in annual reports derived from CVIs, which are gathered and
114 collated at The Certifications Office based at Moorfields Eye Hospital. The level of
115 certification depends on the degree of visual impairment (VI): sight impaired (SI –
116 previously called partially sighted) and severe sight impaired (SSI – previously called
117 blind). Certification of visual impairment does provide benefits to the patients including
118 tax benefits, public transport benefits (SSI level), as well as increased access to low
119 vision support.

120 Diabetic retinopathy (DR) is a major complication of diabetes, and the leading cause
121 of incident sight impairment and blindness in the working age population in many
122 countries.[4,8,9] There was an estimate of 463 million people with diabetes globally in
123 2019, and the number is projected to rise to 700 million in 2045.[10] An early diagnosis
124 and a timely intervention can prevent blindness. The UK implemented a systematic
125 diabetic eye screening programme (DESP) in England in 2003, achieving nationwide
126 coverage by 2008.[11] The English DESP offers annual photographic screening for all
127 patients with diabetes aged ≥ 12 , and as a possible result of these measures and
128 others, DR is no longer the leading cause of CVI in England and Wales.[4,11] Patients
129 are referred to hospital eye services (HES) when certain severity level based on retinal
130 features is present on retinal photographs.[12]

131 The aim of this study was to comprehensively analyse the prevalence of VI by visual
132 acuity (VA) eligibility criteria in patients with DR attending a tertiary referral eye
133 hospital. Secondary aims were to analyse the rate of CVI, and to identify demographic
134 and ocular factors associated with VI.

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136

137 **Methods**

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139 This was a retrospective study registered as an audit and approved through the
140 research governance process at Moorfields Eye Hospital NHS Foundation Trust. The
141 study adhered to the UK Data Protection Act 2018 and included consecutive patients
142 referred to the medical retina service at Moorfields Eye Hospital NHS Foundation Trust
143 with a diagnosis of referable DR from the NHS DESP between 4 January 2016 to 1
144 August 2019. The main outcome measure was the prevalence of patients with VI.
145 Moorfields Eye Hospital is the main referral centre for treatment of ophthalmic
146 diseases in England, and serves 5 main DESPs (i.e. North Central London, North East
147 London, North West London, South East London, and South West London DESP).
148 Only in 2019, the hospital reviewed a total of 5,173 referrals from the DESPs.

149 Visual impairment was defined as best corrected VA in the better eye worse than 6/24
150 (0.6 logarithm of the minimum angle of resolution (logMAR) equivalent) following UK
151 CVI Guidance definition.[6] The Performance Audit & Failsafe Service at Moorfields
152 Eye Hospital regularly collects CVI data from the eye clinic liaison officers via the
153 Trust's clinical letter database from all of the hospital's clinical sites. This is the basis
154 of the annual CVI audit which is shared with the local DESP in line with national
155 requirements. Patients with missing data on age, sex, less than 24 weeks of follow-
156 up, missing DR grades, and patients with no DR (R0M0) at the time of their clinical
157 examination, were excluded from the analysis (Figure 1). Supplementary table 1
158 shows overall patient characteristics of excluded patients.

159 Visual acuity data was measured and recorded in Snellen fractions, ETDRS letter
160 scores, and as logMAR at three different timepoints; baseline, year one and at the end
161 of follow-up. All VA measurements were converted to logMAR based on work from
162 Holladay *et al.*,[13] Beck *et al.*[14] and Gegori *et al.*[15] To align with UK CVI
163 guidance,[6] the eye with best VA at each visit was selected for analysis.

164 The English indices of deprivation are composed of 39 post-code-derived indicators
165 arranged in 7 different domains of deprivation, which are combined and weighted to
166 create the index of multiple deprivation (IMD), the nationally recognised measure of
167 relative deprivation in England.[16] Patient's postcodes were linked to their IMD scores
168 before data extraction, and only the IMD scores were used for analysis. Rank scores
169 of the IMD were split into quintiles following Office for National Statistics data of the
170 English indices of deprivation 2019, where the 1st quintile was the most deprived and

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3 171 the 5th quintile the least deprived.[16] IMD quintiles 4 and 5 were pooled due to small
4 172 numbers with visual outcome. Ethnicity was categorised in 4 main groups; white (white
5 173 British, Irish, any other white background), South Asian (Indian, Pakistani,
6 174 Bangladeshi), black (African, Caribbean, any other black background), and other
7 175 (white and black Caribbean, white and black African, white Asian, any other mixed
8 176 background, Chinese, any other Asian background and any other Ethnic group).
9 177 Missing data points on ethnicity were categorised as a 'Missing' group. Diabetic
10 178 retinopathy grades (grading classification in order of increasing severity: M0, R1, M1,
11 179 R2, and R3) were included as follows: a) the DR grade corresponding to the eye with
12 180 the best baseline VA was selected for analysis, b) if VA was the same in both eyes at
13 181 baseline, the worst DR grade was included. DR grades were further categorised as
14 182 non-sight-threatening DR (non-STDR; comprising R1 & M0 grades), and STDR
15 183 (comprising grades > R1 and/or M1). Treatment of DR-related complications was
16 184 recorded at patient level as intravitreal injections (anti-Vascular Endothelial Growth
17 185 Factor (VEGF) or steroids), retinal laser treatment, or combination treatment
18 186 (intravitreal injections plus retinal laser at simultaneous or asynchronous visits).

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32 188 Statistical analysis

33 189 We used the software for statistical computing R (version 4.1.2) for analyses.[17] Age
34 190 at baseline was divided in categories (20 to 49, 50 to 64, 65 to 79, ≥80 years of age)
35 191 to allow for non-linear associations with VI. We conducted a multivariable logistic
36 192 regression analysis with VI at the last visit as the primary outcome of interest
37 193 controlling for age, sex, type of diabetes, baseline DR grade, ethnicity, and IMD; CVI
38 194 was used as a secondary outcome. Linear trend tests were performed for age and
39 195 IMD.

40 196 The reference category for age categories was the 20-to-49-year category, for
41 197 ethnicity was the White group, for IMD, the most deprived quintile (1st). Odds ratio per
42 198 year in age and IMD category (with decreasing levels of deprivation) were also
43 199 examined given graded associations. As part of sensitivity analyses, we calculated the
44 200 certification of VI rate in patients with at least 1 year of follow-up, and in the working
45 201 age population (defined as patients between 16 to 64 years of age).[18]

202 Results

203

204 A total of 8,007 patients (4,859/8,007; 61% male) were included for analysis. Table 1
205 shows the patient cohort characteristics. A total of 68 patients were certified VI during
206 the study period (9 CVI per 1000 patients) and 38/68 (49%) had diabetic retinopathy
207 recorded as the primary cause of VI (see Supplementary Table 2). Median
208 (interquartile range) final VA in logMAR was 0.00 (0.00 – 0.20) for non-VI-eligible
209 patients, and 0.80 (0.60 – 1.00) for eligible patients (Snellen equivalent values of 6/6
210 (6/6 – 6/9.5) and 6/38 (6/24 – 6/60), respectively). Mean follow-up was 1.87 years (SD
211 ± 0.86 , interquartile range 1.11–2.58). There were no statistically significant differences
212 in follow-up of certified patients (years to certification) vs. patients with VI (years
213 followed-up with VI) and no CVI (mean follow-up of 1.6 [95% CI 1.4–1.8] vs 1.7 [95%
214 CI 1.6–1.8], respectively).

215 Excluded patients were older than those included in the cohort (mean age 65.9 years
216 [95% CI 65.5 – 66.3] vs 64.5 years [95% CI 64.2 – 64.8], respectively) and had worse
217 mean logMAR baseline VA (0.17; 95% CI 0.16 – 0.18) than included patients (0.10;
218 95% 0.10 – 0.11). From the excluded patients 369/5,350 (6.9%) had VI, 267/5,350
219 (5.0%) died within the study period, and none of the patients who died were eligible
220 for VI at their baseline hospital eye service (HES) visit. Among the 5% that died, mean
221 (IQR) time to death from the first visit was 1.2 (0.5–1.8) years.

222 The prevalence of VI at the final visit was 4.3% (325/8,007). Eighty four percent
223 (272/325) of patients with VI were not certified by the last visit (Table 2), namely 34
224 cases with VI not certified per 1000 patients with diabetic retinopathy at HES. A total
225 of 165/8,007 (2.1%) patients had VI at baseline and remained visually impaired by end
226 of follow-up. The incidence rate of VI was 10.9 per 1,000 person-years (160 new VI
227 cases during study period). Figure 2 shows groups of patient VA trajectories from
228 baseline to last visit by VI and certification status for the subset of individuals who had
229 VI at any stage during the length of the study (n= 460). A total of 1,260/8,007 (15.7%)
230 patients received any form of DR-related treatment during the study period
231 (Supplementary table 3), however, patients could have received treatment for DR
232 before the study period, and treatment record before the baseline appointment was
233 not available for analysis. In patients with more than 1 year of follow-up (n=6,394,
234 mean [IQR] follow-up 2.2 [1.6–2.7] years), 83% (214/258) of patients with VI were not
235 certified by the last visit. In the subset of working age population patients (n=3,952,

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3 236 mean [IQR] follow-up 1.8 [1.1-2.5] years), 74% (51/69) of patients with VI were not
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5 237 certified by the last visit.

6 238 Table 1 shows the results of multivariable logistic regression model with VI as the
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8 239 primary health outcome of interest. Every decade increase in age was associated with
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10 240 88% increase in odds of having VI ($p 1.8 \times 10^{-34}$). Males showed a 38% reduction in
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12 241 odds of VI when compared to females ($p 6.0 \times 10^{-5}$). The majority of VI and CVI was in
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14 242 older adult patients (supplementary table 4). In the working age band, males had
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16 243 59.4% (41/69) and 52.2% (12/23) of VI and CVI, respectively. This was reversed from
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18 244 65 years and older with females having 57.4% (147/256) and 57.8% (26/45) of VI and
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20 245 CVI, respectively. When compared to the most deprived patients, the least deprived
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22 246 had a 42% reduction in the odds of VI, and per unit increase in IMD category was
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24 247 associated with a 17% reduction in odds of VI (p for linear trend 0.002, Table 1).
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26 248 Having STDR at baseline was associated with a 2.20-fold increase in odds of having
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28 249 VI when compared to patients with non-STDR. There were no associations with
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30 250 ethnicity between the main ethnic groups (Black, south Asian) when compared with
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32 251 whites. The other ethnic group showed significant associations with VI, however, due
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34 252 to the heterogeneity of this category, meaningful conclusions cannot be drawn. Type
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36 253 of diabetes did not show associations with VI. Formal tests for interaction between
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38 254 sex, age, type of diabetes, baseline DR grade, ethnicity, and IMD were not significant
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40 255 and showed that patterns were consistent across sex. A sub analysis exploring CVI
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42 256 as outcome of interest ($n= 69$) among those with VI ($n= 325$) controlling for the same
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44 257 covariates as our primary logistic regression model showed no significant
45
46 258 associations. We additionally whether receipt of diabetic retinopathy-related VI
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48 259 treatment during the study period impacted on odds of CVI in multivariable logistic
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50 260 regression and found no significant associations (OR and associations with the other
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52 261 covariates remained stable (results not shown, available upon request)).
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264 **Table 1.** Patient characteristics and mutually adjusted odds ratios for visual
 265 impairment.

Characteristic	Visual impairment			Multivariable logistic regression
	Overall, N = 8,007 ¹	No, N = 7,682 ¹	Yes, N = 325 ¹	OR (95% CI); p-value ²
Per decade increase in age	64.5 (13.6)	64.1 (13.4)	74.1 (12.7)	1.88 (1.70, 2.08); 1.8e-34
Age categories				
20 to 49	1,025 (13%)	1,013 (13%)	12 (3.7%)	1.00
50 to 64	2,927 (37%)	2,870 (37%)	57 (18%)	1.54 (0.83, 3.10); 0.199
65 to 79	2,873 (36%)	2,749 (36%)	124 (38%)	3.42 (1.89, 6.79); 1.4e-04
≥ 80	1,182 (15%)	1,050 (14%)	132 (41%)	9.81 (5.41, 19.5); 2.2e-12
Sex				
Female	3,148 (39%)	2,973 (39%)	175 (54%)	1.00
Male	4,859 (61%)	4,709 (61%)	150 (46%)	0.62 (0.50, 0.79); 6.0e-05
Type of diabetes				
Type 2 DM	5,821 (73%)	5,565 (72%)	256 (79%)	1.00
Type 1 DM	544 (6.8%)	537 (7.0%)	7 (2.2%)	0.61 (0.25, 1.28); 0.229
Missing	1,642 (21%)	1,580 (21%)	62 (19%)	0.86 (0.64, 1.14); 0.308
Baseline DR grade				
Non-STDR	2,411 (30%)	2,345 (31%)	66 (20%)	1.00
STDR	5,596 (70%)	5,337 (69%)	259 (80%)	2.20 (1.67, 2.93); 4.2e-08
Ethnicity				
White British	1,611 (20%)	1,533 (20%)	78 (24%)	1.00
South Asian	2,472 (31%)	2,362 (31%)	110 (34%)	0.83 (0.61, 1.14); 0.244
Black	1,360 (17%)	1,296 (17%)	64 (20%)	0.78 (0.55, 1.11); 0.170
Other	2,422 (30%)	2,353 (31%)	69 (21%)	0.60 (0.42, 0.84); 0.003
Missing	142 (1.8%)	138 (1.8%)	4 (1.2%)	0.74 (0.22, 1.86); 0.576
IMD				
1 (Most deprived)	1,574 (20%)	1,484 (19%)	90 (28%)	1.00
2	2,886 (36%)	2,779 (36%)	107 (33%)	0.63 (0.47, 0.85); 0.002
3	1,879 (23%)	1,813 (24%)	66 (20%)	0.57 (0.40, 0.79); 9.5e-04
4 (Least deprived)	1,668 (21%)	1,606 (21%)	62 (19%)	0.58 (0.41, 0.82); 0.002
Per IMD unit increase	2.5 (1.0)	2.5 (1.0)	2.3 (1.1)	0.83 (0.74, 0.93); 0.002

¹n (column %) for categorical and mean (SD) for continuous variables.

²Mutually adjusted odds ratios for all variables shown in table.
 Odds ratios greater than 1 imply greater odds of visual impairment.

Bold p-values represent statistically significant results.

DM; diabetes mellitus, DR; diabetic retinopathy, STDR; Sight-threatening diabetic retinopathy, IMD; index of multiple deprivation.

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268 **Table 2.** Patients eligible for certification of visual impairment and actual patients
 269 certified at baseline and end of follow-up.

Characteristic	Baseline			Final visit		
	Overall, N = 8,007 ¹	Not CVI eligible ¹	CVI eligible ¹	Overall, N = 8,007 ¹	Not CVI eligible ¹	CVI eligible ¹
CVI						
Certified	4 (<0.1%)	1 (<0.1%)	3 (1.1%)	68 (0.8%)	15 (0.2%)	53 (16%)
Not certified	8,003 (100%)	7,731 (100%)	272 (99%)	7,939 (99%)	7,667 (100%)	272 (84%)
Total	8,007 (100%)	7,732 (100%)	275 (100%)	8,007 (100%)	7,682 (100%)	325 (100%)

¹n (%)

Grey cells represent the number of visually impaired patients without certification of visual impairment.
 CVI; certification of visual impairment.

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272 Discussion

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274 Our study reports a marked under registration of visually impaired patients with DR at the
275 largest referral centre for ophthalmic diseases in England. Between 2016 and 2019, 84%
276 of the study cohort, and 74% of working age patients with VI who were eligible for
277 certification were not certified visually impaired. For VI, sex differences were present, with
278 males having less odds than females for VI, however, there were no sex differences in
279 odds of certification. Decreasing levels of deprivation were associated with less odds of
280 VI. There were no associations with ethnicity between the major ethnic groups. Our
281 findings suggest a remarkable under representation of VI in patients with DR when using
282 the CVI as index of blindness.

283

284 Under-registration

285 CVI data represents a useful epidemiological resource for VI analysis in England, but has
286 limitations due to uptake. Since at least 2010, there has been a reduction in CVI due to
287 DR in England and Wales.[4,9] This contrasts with findings from global studies in which
288 the rate of diabetes-related VI has increased, and accounts for a larger proportion of
289 blindness/VI.[3,19] Registration of VI in England is voluntary and must be initiated by a
290 consultant ophthalmologist.[6] In this context, it has been estimated that up to 53% of
291 eligible patients might not be certified blind despite consultation at hospital eye
292 services.[20,21] We have demonstrated that, at point of care, this difference is even
293 greater, with an 84% under-registration. Derived from our study, we could expect a total
294 of 11 new cases of VI per 1000 patients with diabetic retinopathy at HES per year.
295 Attention must be drawn to the fact that Moorfields Eye Hospital medical retina clinics are
296 led by at least one consultant ophthalmologist, and Eye Clinic Liaison Officers are readily
297 available to inform and assist patients who wish to be certified, thus the under-registration
298 might be even greater in other HES settings. There is a delay from VI onset to certification,
299 and it has been argued that the majority of eligible patients will be certified with longer
300 follow-up or increase in clinic visits.[20,22] We have demonstrated that there were no
301 differences in length of follow-up of unregistered eligible patients vs registered patients in
302 our cohort ($p=0.4$). Furthermore, we have shown that after exclusion of cases with ≤ 1

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3 303 year of follow-up, in consultant ophthalmologist-led medical retina clinics, the rate of
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5 304 under-registration remained remarkably high at 83%. To our knowledge, there are no
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7 305 formal point of care audits available that assess VI among patients with DR. Considering
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9 306 the increasing population prevalence of diabetes,[23] and the well-established English
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11 307 DESP,[11,23] our results suggest that the VI prevalence among patients with DR is
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13 308 underrepresented in CVI derived analyses, and that further studies are necessary to
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15 309 obtain better VI estimates and to understand factors related to registration uptake.

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311 Sex

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19 312 A recent study assessing the rates of VI impairment in Austria found an overall higher VI
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21 313 incidence in females than in males (32.2 vs 17.7 per 100,000 person-years).[24] In our
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23 314 analysis, 53.8% (175/325) of overall VI was present in females, but males showed greater
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25 315 rates of VI in the working age population (See supplementary table 4). These findings
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27 316 align with previous reports[20,24] and warrant further investigation. In our multivariable
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29 317 logistic regression models, males showed a 38% decrease in odds of VI ($p 6.0 \times 10^{-5}$) when
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31 318 compared to females. There were no statistically significant differences in age between
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33 319 males and females (for males, mean 63.5, 95% CI 61.8-65.3; for females, mean 66.1,
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35 320 95% CI 63.8-68.4). With a mean age for reaching menopause in the UK of 51,[25]
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37 321 menopause can be considered a possible underpinning factor for the differences
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39 322 observed, however, evidence of the role of age at menopause on development of STDR
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41 323 remains contradictory.[26,27]

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41 325 Age

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43 326 In our patient cohort with DR, older patients showed greater odds for VI. Recent advances
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45 327 in diabetes treatment, DR treatment, and improvement in therapeutic goals, have allowed
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47 328 people with diabetes to experience increased life expectancies.[28] A phenomenon which
48
49 329 translates into longer duration of disease, longer exposure to hyperglycaemia, higher
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51 330 burden for microvascular disease, higher incidence of non-diabetic ocular comorbidities,
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53 331 and regular contact with health services.[28] Considered the standard of care for DMO,
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55 332 ranibizumab and aflibercept intravitreal anti-vascular endothelial growth factor (anti-
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57 333 VEGF) injections were approved for use in the UK in 2013 and 2015, respectively.[29,30]

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3 334 Fixed and frequent dosing regimens have shown good VA outcomes with an average of
4 335 4.4 to 10.5 ETDRS letter score gain.[31,32] At point of care, fixed treatment regimens are
5 336 burdensome for patients and clinics, thus as needed (*pro re nata*) or treat and extend
6 337 protocols are implemented with comparable outcomes. Despite reduction in the number
7 338 of intravitreal injections with these regimens, a recent multicentre study evidenced that
8 339 the mean number of clinic visits for DMO patients was 14.2 during the first year, and 13.2
9 340 during year 2 of follow-up.[33] A recent qualitative study assessing the CVI process found
10 341 that consultants found it difficult to ascertain when it is appropriate to certify patients with
11 342 long-term diseases,[34] stressing the fact that despite repeated visits to eye hospital
12 343 services, VI remains under-registered. In the context of patients with diabetes and no
13 344 other age-related ocular comorbidities (such as, cataract or age-related macular
14 345 degeneration), interactions between the above-mentioned factors with the psychological
15 346 impact of certifying a disability,[34] along with hope of VA improvement from patient
16 347 and/or clinician perspectives, and the nature of injection services focussed on treatment
17 348 delivery, rather than counselling and administrative activities like CVI, might explain the
18 349 associations with VI in older individuals.
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351 Deprivation

352 Socioeconomic deprivation has been associated with attendance at diabetic eye
353 screening (DES).[23] Those from more deprived areas are less likely to attend DES
354 appointments,[23] which is further associated with presentation to DES or HES with late
355 STDR.[11] In the context of the universal health coverage provided by the National Health
356 Service in the UK, where access to services are limited by service capacity rather than
357 by the economic circumstances of the patient, our findings provide further evidence of
358 nuanced health inequalities and their repercussion on VA outcomes.
359

360 Strengths and limitations

361 The strengths of our study are as follows. We have analysed point of care data of patients
362 with DR of the largest eye hospital in the UK. We have included a clear definition of VI
363 based on VA following UK CVI guidance[6] and included cases with at least 6 months of
364 follow-up to account for VA variation and to allow both patients and clinicians time to

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3 365 perform the certification. We have utilised a rich dataset that includes both demographic
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5 366 and ocular variables.

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7 367 The limitations of our study are that despite the large catchment area, the results are from
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9 368 a single centre and might not extrapolate to other settings. We have not verified the
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11 369 causes of VI, often multiple in people with DR, but used the information recorded on the
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13 370 CVI form, which requires the ophthalmologist to specify causes of vision loss. Given the
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15 371 duration of follow-up, we have allowed sufficient time for cataract surgery to have
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17 372 occurred in our cohort and we have further excluded cases with ungradable DR severity.
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19 373 Certification data are not shared between HES, and it is possible that patients could have
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21 374 been registered elsewhere, hence not recorded with our data collection method. Given
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23 375 evidence from larger CVI studies, it is unlikely that this could have an appreciable impact
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25 376 on our findings. Data on systemic risk factors was not available, hence we could not
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27 377 examine any associations between systemic risks markers and risk of VI. Nevertheless,
28
29 378 we believe that the data does represent the presence of vision impairment in people with
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31 379 DR regardless of cause. We did not account for visual field criteria for VI definition, which
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33 380 could have included more VI cases. Further work at a national level in both DES and HES
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35 381 to assess prevalence of VI as well as CVI is needed to confirm our findings. More
36
37 382 importantly, people who are sight impaired and not certified may not be receiving the
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39 383 specific advice, support, and recognition required to prevent adverse economic, social,
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41 384 and health outcomes. Alternatively, CVI may not be providing the kind of support that
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43 385 sight impaired people need or may be viewed negatively by those who are currently
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45 386 employed or unwilling to access support due to perceptions about independence.
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47 387 Improved understanding of the reasons for low rates of CVI would help address the
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49 388 inequalities identified.

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52 390 Conclusion

53 391 Our findings suggest that VI can be underrepresented by more than 80% when
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55 392 considering CVI data alone. This raises concerns, namely that unregistered patients are
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57 393 receiving inadequate support, that the CVI-driven allocation of resources for the main
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59 394 causes of blindness could be improved, and highlights the need to raise awareness and
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3 395 understanding of CVI registration and benefits in both, patients, and healthcare
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5 396 providers.
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3 400 **Ethics approval:** The study was registered as an audit and approved through through
4 401 the research governance process at Moorfields Eye Hospital NHS Foundation Trust and
5 402 adhered to the UK Protection Act 2018.
6
7 403

8
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10
11 405

12
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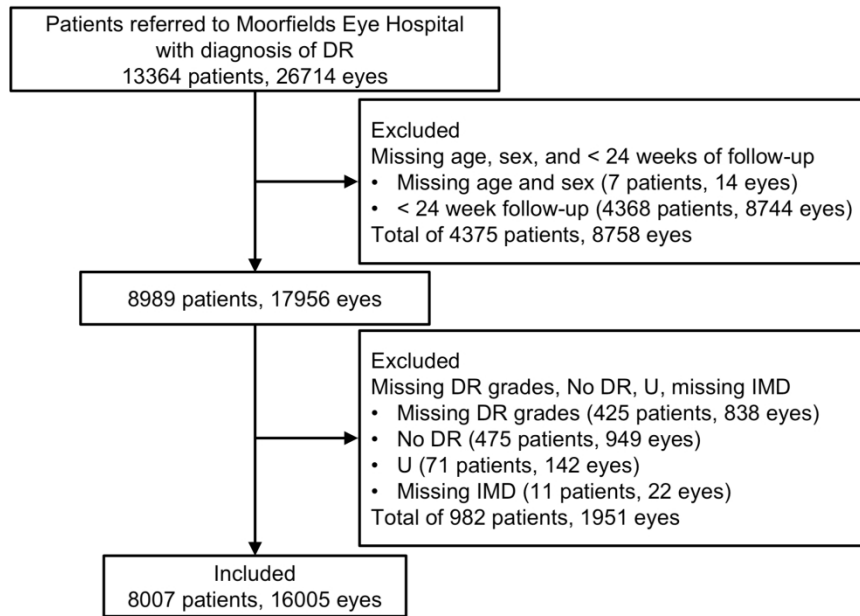
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28 Figure 1. Diagram of exclusions. DR; diabetic retinopathy, U; ungradable, IMD; index of multiple deprivation.

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30 495x332mm (118 x 118 DPI)

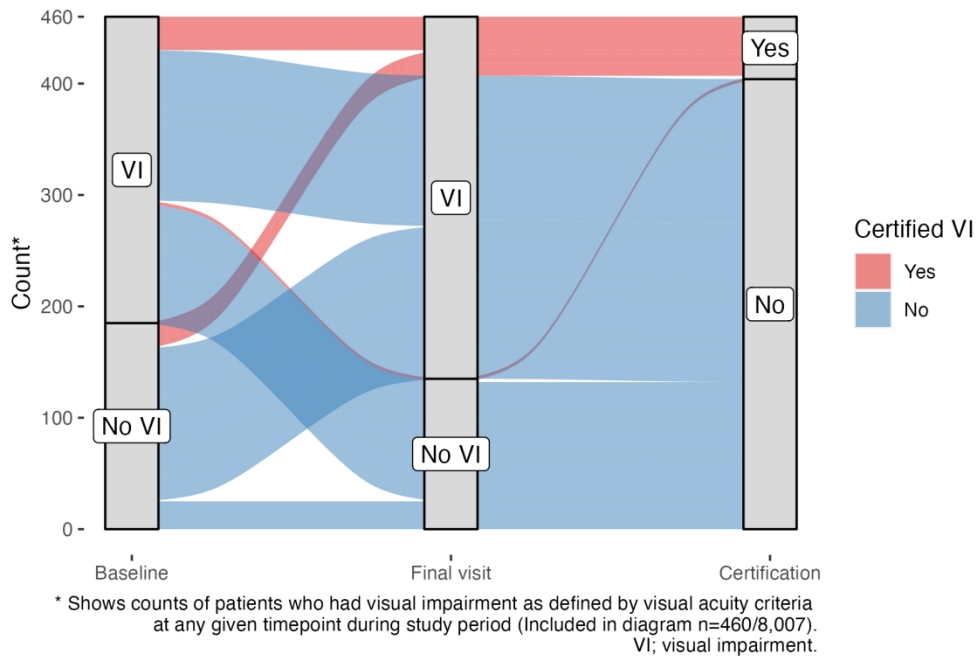


Figure 2. Sankey diagram showing trajectories in visual acuity defined visual impairment from baseline to final visit. The horizontal axis defines two time points (baseline and final visit) with vertical columns defining groups of patients according to VI status and the final column whether the patient was certified or not.

406x279mm (118 x 118 DPI)

Supplementary material.

Supplementary table 1. Characteristics of excluded patients.

Characteristic	Overall, N = 5,350 [†]	No visual impairment, N = 4,981 [†]	Visual impairment, N = 369 [†]
Age	66, (16)	65, (16)	76, (15)
Sex			
Female	2,355 (44%)	2,140 (43%)	215 (58%)
Male	2,995 (56%)	2,841 (57%)	154 (42%)
Ethnicity			
White	656 (12%)	610 (12%)	46 (12%)
South Asian	998 (19%)	907 (18%)	91 (25%)
Black	475 (8.9%)	423 (8.5%)	52 (14%)
Other	1,219 (23%)	1,127 (23%)	92 (25%)
Missing	2,002 (37%)	1,914 (38%)	88 (24%)
Type of diabetes			
Type 2 DM	3,430 (64%)	3,177 (64%)	253 (69%)
Type 1 DM	334 (6.2%)	324 (6.5%)	10 (2.7%)
Missing	1,586 (30%)	1,480 (30%)	106 (29%)
Baseline DR grade			
Missing	1,426 (27%)	1,307 (26%)	119 (32%)
Non-STDR	1,148 (21%)	1,086 (22%)	62 (17%)
R0M0	908 (17%)	810 (16%)	98 (27%)
STDR	1,868 (35%)	1,778 (36%)	90 (24%)
Died during study period	267 (5.0%)	267 (5.4%)	0 (0%)

[†]Mean (SD) for age, n (column %) for categorical variables.

[†]Total of patients excluded, there are 7 additional cases with missing age and sex which are not shown in this table.

DM; diabetes mellitus, DR; Diabetic retinopathy, STDR; sight-threatening diabetic retinopathy

Supplementary table 2. Causes of visual impairment recorded on registration forms.

Characteristic	Left eye cause, N = 68 ¹	Right eye cause, N = 68 ¹
Primary cause for CVI		
Retina - diabetic retinopathy	30 (44%)	29 (43%)
Neurological - cerebrovascular disease	8 (12%)	7 (10%)
Glaucoma - primary open angle	5 (7.4%)	9 (13%)
Lens - cataract (excludes congenital)	5 (7.4%)	5 (7.4%)
Glaucoma - secondary	6 (8.8%)	3 (4.4%)
Retina - age-related macular degeneration - atrophic / geographic macular atrophy	4 (5.9%)	4 (5.9%)
Cornea - corneal scars and opacities	3 (4.4%)	3 (4.4%)
Missing	1 (1.5%)	3 (4.4%)
Neurological - optic atrophy	2 (2.9%)	2 (2.9%)
Retina - retinal vascular occlusions	2 (2.9%)	2 (2.9%)
Retina - hereditary retinal dystrophy	1 (1.5%)	1 (1.5%)
Retina - age-related macular degeneration - subretinal neovascularisation	1 (1.5%)	0 (0%)

¹n (%)

Supplementary table 3. Treatment among cohort during study period.

Characteristic	Visual impairment			Certification of visual impairment	
	Overall, N = 8,007 ¹	No, N=7,682	Yes, N=325	No, N=7,939	Yes, N=68
Treatment					
Combination treatment	225 (2.8%)	210 (2.7%)	15 (4.6%)	220 (2.8%)	5 (7.4%)
Intravitreal injections	864 (11%)	805 (10%)	59 (18%)	848 (11%)	16 (24%)
Laser	171 (2.1%)	160 (2.1%)	11 (3.4%)	167 (2.1%)	4 (5.9%)
No DR treatment	6,747 (84%)	6,507 (85%)	240 (74%)	6,704 (84%)	43 (63%)

¹n (column %)

Supplementary table 4. Visual impairment and certifications of blindness by sex. Row percentages.

Characteristic	Visual impairment			Certification of visual impairment		
	Overall, N = 325 ¹	Female, N = 175 ¹	Male, N = 150 ¹	Overall, N = 68 ¹	Female, N = 37 ¹	Male, N = 31 ¹
Age band						
20 to 64	69 (21%)	28 (16%)	41 (27%)	23 (34%)	11 (30%)	12 (39%)
>= 65	256 (79%)	147 (84%)	109 (73%)	45 (66%)	26 (70%)	19 (61%)

¹n (column %)

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